

# Expanding Time for Learning Both Inside and Outside the Classroom: A Review of the Evidence Base

By

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# **Chapter 1: Introduction**

#### **Background**

#### The Status of Education in the United States

The educational achievement and attainment of young people in the United States has been a long-standing issue of concern. While analyses of long-term trend data from the National Assessment of Educational Progress (NAEP)<sup>i</sup> show that students in the United States have made gains in reading and mathematics over the past few decades, a sizeable proportion of students in this country fail to demonstrate mastery of basic reading and writing skills, lack knowledge about U.S. history or geography, and perform at below-basic levels in mathematics and the sciences.<sup>ii</sup>

Moreover, despite the gains in educational achievement made by most U.S. students over the past two decades, educational gaps in proficiency in reading and other subjects persist across income and racial groups. In addition to the achievement gap, widespread differences persist in the levels of educational attainment across racial/ethnic and income groups. These differences are highlighted in a recent report that presents national, state, and local data on graduation rates for males in the United States. The report found that the overall graduation rate for black male students attending public schools in the 2007-2008 school year was 47 percent, compared with 78 percent for their white male counterparts. Another report presents results of a similar analysis of high school graduation rates in cities. That report provides evidence of an urban-suburban "geographic" gap, with an 18 percentage-point difference found between the on-time high school graduation rates of public school students in urban districts in comparison to public school students in suburban districts. The same report cited an analysis of graduation rates by racial and ethnic background for public school students in the 2004-2005 school year, which found that Native American, Black, and Hispanic public school students had four-year graduation rates ranging from 50 to 58 percent, with students from each group graduating at rates well below the national average of 71 percent.

Educators and others have identified multiple reasons for such gaps in student achievement and attainment. Some have pointed to the historically uneven access that young people from different backgrounds have to quality schools. Others point to different levels of resources available to children at home and through quality programs that can promote student learning outside of school and in the home.

#### The Return on Investments in Education

One of the more obvious reasons that education matters is the well-documented link between a person's educational status and his or her economic well-being. According to the U.S. Department of Education's *Condition of Education 2010* report, higher levels of educational attainment are consistently found to be related to higher earnings. For instance, the report notes that the median earnings for young adults ages 25-35 with a bachelor's degree who were employed full time was \$46,000; by comparison, the median earnings for young adults employed full time was \$30,000 for those with a high school diploma or an equivalency degree, and \$23,500 for those without a high school diploma or an equivalency degree. Viii

Furthermore, numerous studies have found that the benefits of education extend beyond the improved economic well-being for individuals and into other areas. Research conducted by economists and other scholars documents the high public and private costs of high school dropout as well as the societal and private economic and noneconomic benefits of attaining higher levels of education. For instance, studies have shown that greater educational attainment is related to reduced involvement in crime and the criminal justice system, improved health outcomes, and higher rates of civic participation. ix

#### **Overview of This Report**

This report synthesizes what is known about the effectiveness of school and program interventions that aim to address deficiencies and inequities in academic achievement and educational attainment by expanding learning opportunities for students both inside and outside of school.

In Chapter 1, we introduce and frame the topic by providing background on the educational system in the United States and the need for improving the system to better support optimal achievement and attainment outcomes. The introduction also outlines the current policy context, describes the methodology for conducting the literature review, and provides information on the different types of out-of-school time programs.

In Chapter 2, we examine the available literature on models in which districts or schools either expand the length of the day that young people must be in school or expand the number of days in the school year. This chapter is divided into two sections: the first looks at the evidence on extended school-day (ESD) program models; the second focuses on findings from extended school-year (ESY) program models. Because this review aims to cover the effects of extended learning time programs serving students in grades K-12, both sections include information on kindergarten programs. Most of the studies of ESD and ESY models focus solely on academic achievement outcomes, so that will be the

focus of this review.

In Chapter 3, we summarize the effects of social intervention programs that expand learning opportunities outside of the school day by providing at least one academic component as a part of their regular program offerings. In many cases, these programs are designed to complement learning that happens in school. We refer to these programs as expanded learning opportunities or ELO programs. Because ELO programs take place in community and school settings during nonschool hours, these programs are also commonly referred to as out-of-school time (OST) programs. Because random assignment evaluations were available on ELO programs, but not for ESD and ESY program models, Chapter 3 is structured differently than Chapter 2 and focuses on "what works" based on findings from these rigorous evaluations. In addition, the ELO evaluations tended to include information on a wider range of educational outcomes beyond academic achievement; therefore, our review of the research literature on ELO programs in Chapter 3 includes a broader review of educational outcomes, such as information on student engagement and educational attainment.

In Chapter 4, we offer a set of conclusions and recommendations based on what we learned from our investigations.

# **Funding and Policy Context**

President Obama has voiced support for expanded learning as a means to help promote achievement and "even the playing field" between the United States and other nations. U.S. Secretary of Education Arne Duncan has been a particularly strong advocate for this approach. He has been quoted as saying, "I think the school day is too short, the school week is too short and the school year is too short...You look at all the creative schools that are getting dramatically better results. The common denominator of all of them is they're spending more time..." (April 15, 2009). In his previous position as chief executive officer of the Chicago Public Schools, Duncan promoted the growth of the city's community school models and other school-based and out-of-school time (OST) models that support learning beyond the typical school day and into the after-school hours, weekends, or summer months.

Beyond expressing support for extended learning time, the new federal efforts to improve education have elevated the importance of innovations that test and evaluate various education reforms, including those that increase learning time. Below is a short summary of a few funded education programs and policies that seek to expand learning opportunities by increasing the time available for students to learn.

• Through the American Recovery and Reinvestment Act of 2009 (ARRA), the Race to the Top<sup>x</sup> competition emphasized the federal government's interest in creating opportunities to increase

learning time. For instance, Priority 6 of the award notice invited potential grantees to engage community partners to expand learning opportunities offered by schools, to engage families to support student learning, and to implement "new structures and formats for the school day or year that result in increased learning time." Each of the 10 phase II winners of the Race to the Top competition responded with a combination of proposed innovations and reforms to expand learning time, with seven of the 10 proposing to implement extended learning day models; seven proposing expanded year models; six proposing summer programs; seven proposing after-school programs; and two proposing full-day kindergarten.

- In the background materials for applicants to the Investing in Innovation (i3) Fund<sup>xi</sup> and the Promise Neighborhoods,<sup>xii</sup> efforts to expand learning time implemented through school-based and out-of-school time models are noted as one of several reform strategies eligible for funding.
- The new ARRA programs use a broad definition of extended learning that includes models that extend the school day, extend the school year, or that support learning beyond the regular school day, such as through community school programs, before- and after-school programs, weekend programs, and summer learning programs.
- The federal government has shown increased support for programs designed to expand learning opportunities outside of school and to provide supports for working parents. This commitment is most clearly illustrated through an examination of the rapid growth in funding for after-school and summer programs through the 21st Century Community Learning Center (21st CCLC) program. Since its inception in 1996, the program has expanded from an allocated budget of less than \$1 million to an allocated budget of more than \$1 billion. Through the Elementary and Secondary Education Act (ESEA), as amended by No Child Left Behind, states may choose to request waivers to permit 21st CCLC program funds to be used to support extended learning time during the school day as well as before school, after school, or during the summer. xiii
- The Supplemental Educational Services (SES) program provides free academic remediation help through tutoring and other activities. SES programs generally provide extra time for learning outside of the regular school day for disadvantaged students from Title 1 schools that serve predominantly low-income students.
- In September 2011, Duncan invited states to apply to receive waivers to specific requirements of the No Child Left Behind Act of 2001 in exchange for rigorous and comprehensive state education plans. Through this process, states may request the flexibility to allow districts to use 21st CCLC funds for extended school day or year initiatives. Similarly, districts may also use Title I funds previously set aside for SES tutoring or professional development for extended learning initiatives, such as after-school or summer learning.

#### Methodology

We conducted an extensive literature search to identify studies for this report. While we used a variety of methods to search for studies, the vast majority of the studies included in this report were identified through searches of online databases, academic search engines, and bibliographies of literature reviews, and meta-analyses on relevant topics. We also identified a few sources based on recommendations from key informants who were interviewed for additional information about studies or programs profiled in reports.

Studies that met the following criteria were included in the report:

- evaluations of school-based or community-based programs that involve expanding learning time through an extended school day or an extended school year;
- evaluations using random assignment, quasi-experimental, or nonexperimental designs; and
- evaluations that used statistical tests to examine whether the program was effective in increasing academic achievement or educational attainment outcomes, among others.

Throughout the report, findings are described as positive or favorable, which are both considered to be desirable; negative or unfavorable, which are both considered to be undesirable; or nonsignificant, meaning they made no difference or had no impact.

Information on effect sizes (which can be interpreted to help uncover the practical relevance of any significant effects found) is not included in most of the evaluations included in this report. However, to a limited extent, we do discuss available information on the magnitude of effects.

For more details on the literature search strategies, inclusion criteria, key terminology and effect sizes, please see Appendix A.

#### **Types of Extended Learning Time Models**

This section provides an overview of three types of extended learning time (ELT) models, describing their differences, similarities, and any overlaps in their approach for expanding learning opportunities for students both inside and outside of the school day.

#### What Are Extended Learning Time (ELT) Programs?

This report reviews the effects of three different types of models for expanding learning time for children in grades K-12. These models are defined and described in Figure 1 below.

#### **Figure 1: Types of Extended Learning Time Programs**

#### Extended School Day (ESD) program models:

- lengthen the school day beyond the standard 6.5 hours offered in most public schools in the United States.
  - Full-Day Kindergarten programs are categorized in this report as extended school-day models because much of the research on full-day kindergarten focuses on its differential effects, as compared with half-day kindergarten programs.

#### Extended School Year (ESY) program models:

• lengthen the school year beyond the standard 180 school days offered in most public schools in the United States

#### **Expanded Learning Opportunities (ELO)** program models:

- provide academic and other learning supports to young people and their families during or outside of schools or outside of regular operating school-day hours (often to supplement in-school learning). In many cases, these are social intervention programs that offer services during the school day as well as outside of the school day. The models may be school-based, community-based, or may provide additional supports for student learning in varied locations both during and outside of school, including in students' homes.
  - Examples of ELO programs include academic-oriented social interventions that provide services through before- and after-school programs, summer learning and summer school programs, vecational programs, youth development programs, service learning programs, vocational programs, academic-oriented mentoring programs, multiservice programs that provide services to families and their children, and multicomponent programs that provide a large range of youth development and prevention services to young people.
  - Community Schools are also categorized here as offering expanded learning opportunities because of their focus on partnering with community organizations and extending the hours of operation to offer academic and other services and supports for students and their families.

# **Similarities and Differences Among Extended Learning Time Models**

The ELT models described in this report have a number of similarities and differences. Table 1 presents information about some of the key implementation characteristics of ELT models, including information about their *usual* location, operator, time of operation, and participation requirements. The table presents the mode of extension, which refers to the general time during which academic and other services are expanded beyond the traditional school day.

 Table 1. Selected Characteristics of Extended Learning Time Programs

|                                |                         | ELT Models          |                      |                       |                                      |                  |               |                     |
|--------------------------------|-------------------------|---------------------|----------------------|-----------------------|--------------------------------------|------------------|---------------|---------------------|
|                                |                         | Extended School Day | Extended School Year | Full-Day Kindergarten | ELO Before, After<br>School, Weekend | Community School | Summer School | ELO Summer Learning |
| Operating Location:            | School-Based            | Х                   | Х                    | Х                     |                                      | Х                | Х             | Х                   |
|                                | Community-Based         |                     |                      |                       | x                                    | Х                |               | X                   |
| Operator:                      | Schools                 | Х                   | Х                    | х                     | x                                    | Х                | х             | Х                   |
|                                | Community Organizations |                     |                      |                       | Х                                    | х                | х             | Х                   |
| Timing/Hours of<br>Operation:  | During School Hours     | Х                   | х                    | Х                     |                                      | Х                |               |                     |
|                                | Outside of School Hours |                     |                      |                       | х                                    | х                | х             | х                   |
| Mode of Expansion:             | Longer School Day       | Х                   |                      | Х                     | Х                                    | Х                |               |                     |
|                                | Longer School Year      |                     | Х                    |                       |                                      |                  | Х             | Х                   |
| Participation<br>Requirements: | Mandatory               | Х                   | Х                    | х                     |                                      | Х                | х             | Х                   |
|                                | Voluntary               |                     |                      |                       | Х                                    | Х                | Х             | Х                   |

Figure 2 is a graphic presentation of the types of ELT programs. For instance, the chart shows that community school models can be operated by schools and community-based organizations during regular school hours and outside these hours. In terms of their mode of learning expansion, community schools might offer extended school days or years, as well as out-of-school services during and beyond the school year. In contrast, summer school programs can be operated by schools and community organizations during days that are typically outside of the traditional school year. Thus, summer school programs involve the expansion of school-year learning, rather than the expansion of the school day.

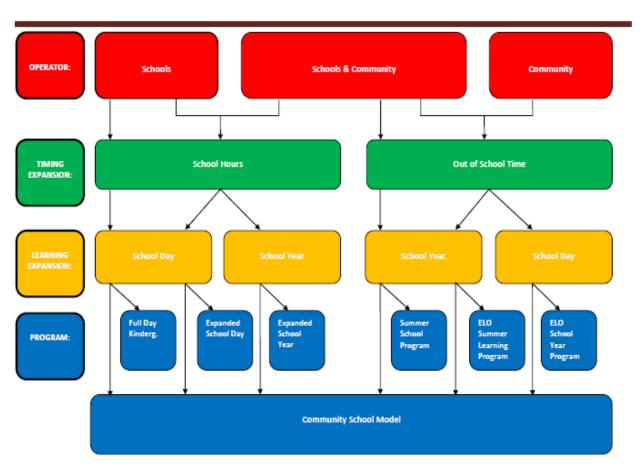


Figure 2. ELT Typology

# **Chapter 2: Expanding Learning Opportunities in School**

# **Background**

Increasing the number of hours that children attend school every year has become an increasingly popular suggestion to remedy poor school performance and widespread education gaps between lower- and higher- income students and across different racial and ethnic groups. Two ways in which this goal can be achieved are through extending the school day and through lengthening the school year.

Extended school day (ESD) programs incorporate additional instructional time into the traditional 6.5-hour school day that is the norm for most schools in the United States. In most cases extending the school day entails the expansion of instructional time across classes, or the addition of classes or programs that supplement an existing course in a core academic area, such as intensive tutoring or small-group study sessions for math or English/language arts. In some cases, the extra time is used to expand offerings outside the regular curriculum, such as arts and sports activities that many schools have elected to cut in order to provide additional instructional time to improve student test scores.

Extended school year (ESY) programs typically operate on a longer academic school-year calendar than the traditional 180-day schedule offered by most schools in the United States. However, states and districts vary in their policies affecting public schools, including requirements about the minimum length of the school year or mandated start-dates or end-dates for public school districts. Therefore, while schools in the United States are open for an average of 180 days a year, this number actually varies somewhat across states and districts, which have experimented with different school reforms over the past several decades, including reform efforts involving the expansion of the school day or year.

#### **Historical Context**

The idea of improving academic outcomes through extended learning time programs is not new. Several reports have brought this idea to the forefront.

John B. Carroll's *Model of School Learning*, first presented in 1963, is arguably the most influential publication within the time-and-learning literature. His model presents five core variables of student learning:

- Aptitude
- Opportunity to learn

- Perseverance
- Quality of Instruction
- Ability to understand instruction

The basic premise of Carroll's model is that school learning is dependent on the amount of time that a teacher has to teach in relationship to the amount of time a learner takes to absorb and process the information. In the years following the publication of Carroll's *Model of School Learning*, a wide range of studies have been conducted examining the relationship between time and learning and testing the relative importance of each of these variables, particularly those related to time, for student learning.

Federally funded reports in the 1980s (*A Nation at Risk*) and the 1990s (*Prisoners of Time*) brought widespread scrutiny to the length of the school day and school year in the United States. These reports describe the length of the school day and year as outdated, given its basis in an agrarian work schedule that is no longer applicable to most workers in the nation. The reports also suggest that the U.S. system is inadequate by providing descriptive data comparing the greater amount of instructional time offered in comparable nations, such as Japan, whose students are outperforming those in United States on tests of academic mastery (Denning, 1983; National Education Commission on Time and Learning, 1994). At the same time, experts taking a closer look at the data find that there is not a perfect correlation between the average instructional time offered in a nation and the average national performance on international assessments such as the Organization for Economic Cooperation and Development (OECD) Programme for International Student Assessment (PISA) (Baker, Fabrega, Galindo, & Mishook, 2004). For instance, U.S students achieve higher PISA scores than students in a few nations that offer more instructional time (Silva, 2007).

Over the last 15 years, efforts to extend the school day and year have taken root, particularly in high-poverty, high-minority schools. The Center for American Progress reported that more than 300 initiatives to expand learning time were launched between 1991 and 2007 in high-poverty schools. The Education Commission of the States found that between 2000 and 2008, more than 50 programs to lengthen the school day were supported through state funding (Gewertz, 2008; Patall, Cooper, & Allen, 2010). To help keep track of this trend, the National Center on Time and Learning operates an expanded-time database with information on hundreds of schools that run on an extended school day or school-year schedule (Farbman, 2009). At the same time, one must acknowledge that while Chicago Public Schools and other school districts have worked to increase school hours in recent years, some school districts have opted to cut school hours in response to budget cuts that resulted from the recent recession (Farbman, 2011).

As the number of ESD programs has grown, they have become increasingly diverse. ESD programs encompass targeted interventions for low-performing students and schoolwide expansions of the school day that include extra hours of core classes or intensive tutoring. Estimates from the federal Schools and Staffing Survey, sponsored by the National Center for Education Statistics, indicate that, in the 2007-08 school year, more than 52 percent of noncharter public schools and more than 60 percent of charter schools provided some sort of extended day program to students, up from 47 and 52 percent, respectively, four years earlier.

Given current policy and the funding context, as well as the widespread implementation of ESD and ESY programs, it is important to determine whether there is a solid body of research supporting efforts to expand learning time offered during the regular school day, or whether the implementation of ESD and ESY programs has outpaced research on their impact. The following sections present information on the available experimental, quasi-experimental, and nonexperimental studies examining the impact of ESD and ESY programs on academic achievement outcomes, the sole outcome of focus for most of the studies included in our review.

# Considerations About the State of the Research Literature on Extended School Day and Extended School-Year Initiatives

Despite the growing popularity of ESD and ESY programs, little evidence exists that shows a direct link between ESD and ESY programs and positive academic outcomes for K-12 students. There are several reasons for this dearth of information. Few studies have used rigorous experimental or quasi-experimental methods to examine whether a longer school day or year has a positive impact on academic performance. Establishing whether extending the school day or year is the cause of improved academic outcomes is challenging without an experimental evaluation design. Unfortunately, based on the studies that we have been able to identify, most of the evidence base for ESD and ESY programs is derived from nonexperimental research. The majority of studies on this subject have relied on pre-test, post-test analyses or evidence that can only identify a correlation between ESD and ESY programs and academic outcomes. In other words, these studies cannot offer proof that these programs *caused* certain outcomes.

The specific effects of extending the school day or year are also difficult to ascertain because of what Hoxby and colleagues (2009) called the "packaging" of ESD and ESY with other school reform efforts. Schools that serve a substantial percentage of academically and economically disadvantaged students are more likely to adopt ESD and ESY programs as one component of a broader school improvement plan. Because of this situation, most research findings supporting ESD programs, in particular, come

from evaluations of comprehensive school models. The vast majority of these evaluations do not examine the specific impact of each component of a model, only the model's overall impact.

Another limitation of the existing research on ESD and ESY programs concerns the outcome measures used. Most of the studies that we examined focused solely on academic outcomes, particularly standardized test scores. While performance on standardized tests is obviously a key outcome of interest to stakeholders and is easy to compare across schools, other key outcomes that are related to academic performance also warrant scrutiny. Examples of these outcomes include school attendance, on-time promotion, scholastic behaviors, school discipline problems, and attitudes toward school. Examining these outcomes would allow researchers to put findings on academic achievement in context and explore the process through which ESD and ESY programs lead to improved academic performance.

A final reason that the existing research on ESD and ESY programs leaves many questions unanswered is that it often does not specify how the additional time is used. An extended school day may not always translate into more instructional time or more time for students to spend engaged actively in learning than in a traditional school day. As a result, it can be difficult to determine the effects of these programs or to compare the results of an ESD or ESY program across schools.

# Part 1: Findings From Extended School-Day (ESD) Program Models

#### **Background and Summary**

This section presents results of studies that examine the student outcomes associated with attendance in schools that operate on an extended school day (ESD) schedule, typically defined as schools that operate longer than the traditional 6.5-hour school day. In addition, findings from studies examining the effects of longer- and shorter-day kindergarten programs on student outcomes are included here. Studies that used random assignment or quasi-experimental designs, as well as nonexperimental, pre-post study designs, were eligible to be included in this section. However, no random assignment studies of ESD models were identified in our literature searches.

We now turn to our review of the evidence base on ESD programs, which is based on 27 studies of ESD models (17 of which also included an ESY component). This section of the report includes findings from studies of 11 distinct models, including four charter school models, two magnet school models, as well as a statewide, districtwide school, and a few independent school models. In addition, we report on results from seven nonexperimental studies examining the effects of extending the school day using national or statewide data from ESD charter schools, as well as studies examining the relationship between the length of the school day and academic outcomes using other national, state, or local datasets. More details about the 27 ESD studies can be found in Appendix Tables B1 and B2.

Below is a summary of our key findings on the effectiveness of ESD program models:

 The majority of studies reviewed (20 out of 27 studies) found mostly favorable relationships between ESD programs and academic outcomes, while seven had mostly nonsignificant findings. This includes seven out of 11

#### Box I. The Knowledge is Power Program (KIPP)

The Knowledge is Power Program (KIPP) is the largest charter management organization (CMO) in the nation, serving 99 charter schools. One of the hallmarks of KIPP schools is an extended school day that usually runs from 7:30 a.m. to 5:30 p.m. KIPP schools use this extended time in many different ways, but generally students in KIPP schools receive more hours of math and English/language arts instruction than do students in traditional middle schools. KIPP schools usually have extended school years as well, averaging around 192 school days (Woodworth et al 2008, Tuttle et al 2010).

KIPP schools have several distinctive features – a strict code of behavior, a young, dedicated group of teachers who are obligated to be available by phone before and after school hours, and the "Five Pillar" model. The five pillars include additional school time, high expectations for students, a commitment from the student and his/her parents to put in the time and effort to succeed the power to lead (principal autonomy), and a focus on results of standardized tests and other objective measures (Woodworth et al 2008).

Several recent studies have been conducted using quasi-experimental methods and have found KIPP to be associated with large improvements in academic achievement outcomes for its students in comparison to those of matched comparison groups.

models and an additional five (out of seven) nonexperimental studies reporting mostly favorable findings. (Please note that two of the ESD models discussed in this section, KIPP (10) and Lighthouse (2) were the subject of multiple studies.)

- However, the available research is not clear about whether gains in test scores were a direct result of the extended school day in school reform models that bundle this reform with others.
- ESD models appear to be most beneficial to students at increased risk of academic failure or dropout.
- There was no evidence, based on this review, suggesting that the effect of ESD models varies across grade levels.
- Findings from two correlational studies suggest that there may be diminishing returns to
  extending the school day, with smaller student performance gains seen in schools as the day
  becomes very long.
- Full-day kindergarten (FDK) programs were found to lead to gains in reading and math
  knowledge during the kindergarten year. However, studies that looked at the effects of FDK
  over time found that the positive achievement gains made by FDK participants rapidly
  dissipated over time, with no study finding significant, positive impacts of FDK beyond first
  grade.
- Academic outcomes for FDK schools were stronger for schools with high proportions of minority students.

More details on each of these key findings are highlighted below.

#### **Key Findings for Elementary and Secondary School ESD Program Models**

The majority of studies that have examined outcomes of ESD programs indicate that these
programs were positively related to improved student outcomes, but these studies focused
mostly of models that bundle an extended school day with other reforms.

Of the 20 studies identified that used quasi-experimental study designs to examine the effectiveness of ESD programs, 16 reported at least one positive academic outcome in their most rigorous and relevant analyses (Angrist et al., 2010; Atwater et al., 1991; Doran et al., 2002; Economic Policy Institute, 2005; Gallagher & Ross, 2005; Hoxby et al., 2009; Mac Iver & Farley-Ripple, 2007; Mayesky, 1980; McDonald et al., 2008; Farmer-Hinton et al., 2002; Teh, McCullough, & Gill, 2010; Tuttle et al., 2010; Musher et al., 2005; Woodworth et al., 2008) and five reported mostly nonsignificant effects, including at least one negative effect, in their most rigorous and relevant analyses (Checkoway et al., 2011; Gill et al.,

2005; Gleason et al., 2010; McDonald et al., 2008; Urdegar, 2009). All but two of these studies (Checkoway et al., 2011; Urdegar, 2009) were evaluations of comprehensive school reform models that incorporated an extended school day as one component among several, which makes it difficult to attribute academic gains to ESD initiatives.

Among the 16 quasi-experimental studies that found at least one positive academic outcome in their most rigorous and relevant analyses, 10 were evaluations of the *Knowledge is Power Program (KIPP)* (Angrist et al., 2010; Doran et al., 2002; Economic Policy Institute, 2005; Gallagher & Ross, 2005; McDonald et al 2008; Mac Iver & Farley-Ripple, 2007; Musher et al., 2005; Ross et al., 2007; Tuttle et al., 2010; Woodworth et al., 2008). Of these 10 evaluations of KIPP, three were evaluations of the KIPP DIAMOND Academy in Memphis, Tennessee (Gallagher & Ross, 2005; McDonald et al 2008; Ross et al., 2007).

KIPP is the largest charter management organization (CMO) in the nation, serving 99 charter schools. One of the hallmarks of KIPP schools is an extended school day that usually runs from 7:30 a.m. to 5:30 p.m. KIPP schools generally have extended school years as well, averaging around 192 school days (Woodworth et al 2008, Tuttle et al 2010). For more information about the KIPP model and its distinguishing features, please see Box 1.

Results from most of the well-implemented quasi-experimental evaluations of KIPP indicate that by the end of their first year in KIPP, students made significantly greater gains in math scores than did similar non-KIPP students. Five of the studies also reported significant gains in English/language arts (the exceptions were Mac Iver & Farley-Ripple, 2007 and McDonald et al., 2008) among KIPP students. Two of three studies that followed a cohort of KIPP students from fifth through eighth grades indicated that the effects of KIPP were long-lasting (MacIver and Farley-Ripple 2007; McDonald et al 2008; Tuttle et al 2010).

Achievement First (AF) and Uncommon Schools are two additional charter management organizations that incorporate ESD components into their school models. A quasi-experimental evaluation of three AF and two Uncommon middle schools in New York City found that the schools had statistically significant and substantively meaningful impacts on reading and mathematics test scores, which were maintained over three years for the two schools that were open from the beginning of the study (Teh et al., 2010).

Another quasi-experimental study of New York City charter schools by Hoxby and colleagues (2009) examined the effect of charter schools on student achievement using charter school admission

lotteries to compare charter school students with students who did not gain admission to these schools through these lotteries. In New York City charter schools, the average school day is eight hours long—about 90 minutes longer than in traditional public schools (Hoxby et al., 2009).

Hoxby and colleagues (2009) found that charter schools had a positive impact on student achievement in New York City from the 2000-01 to 2007-08 school years. For grades K-8, the average extra gain per year spent in charter schools was 0.09 standard deviations in math and 0.06 standard deviations in English. To present these findings in simpler terms, Hoxby and colleagues estimated the gaps in achievement scores between students living in Harlem and students living in Scarsdale, an affluent suburb. On average, a student who attended a charter school from kindergarten through eighth grade would close about 86 percent of the gap in math and 66 percent of the gap in English.

Of course, charter schools in New York City do differ in the length of their school days. Hoxby and colleagues (2009) investigated whether the number of hours in the school day was associated with student achievement in math and English. The researchers found a positive association when considering the length of school day by itself (p<.10), but this association was not confirmed in a multivariate regression analysis that also included number of minutes of English per day and number of hours in a school day, among other variables. Hoxby and colleagues concluded that a package combining ESD and ESY components is associated with improved student achievement, but that their data could not allow them to tease out the effects of a long school day from a long school year because most charter schools in New York City that have one have the other as well.

Four quasi-experimental studies found minimal to no effects in their most rigorous and relevant analyses (Checkoway et al., 2011; Gill et al., 2005; Gleason et al., 2010; Urdegar, 2009). One of these studies was a recent and rigorous evaluation of impacts of charter schools from the U.S. Department of Education's Institute of Education Sciences. The study compared students in 36 charter schools across the nation with students who were not selected in their schools' admission lotteries. To do so, the researchers used bivariate and multivariate analyses to examine whether specific aspects of charter schools, such as operating on an extended school day schedule, were associated with student outcomes. Their analyses showed that attending a school that had an extended school day was positively correlated with academic performance, but not once other factors were taken into account (Gleason et al., 2010).

# Box II. The Massachusetts Expanded Learning Time (ELT) Initiative:

The Massachusetts Department of Elementary and Secondary Education awarded 28 ELT grants over a three-year period from 2006-07 to 2008-09 to provide more instructional opportunities in core subjects, integrate enrichment opportunities into student learning, and provide educators with increased opportunities to plan and participate in professional development. These ELT grants required schools to extend the school day by 30 percent above their district's average in 2006-07. This was changed to 25 percent above district average in year two, and 300 hours above district average in year three. These ELT grants did not require any specific changes to school curriculum, and schools that received these grants used them to change their school day in multiple ways.

Abt Associates is conducting a rigorous, quasiexperimental evaluation of the ELT initiative that has received widespread attention. The researchers have thus far found a number of nonsignificant and negative findings (Boulay et al 2010; Checkoway, 2011). Implementation and outcomes evaluations of the initiative highlight a number of early implementation challenges faced by the schools. The study also found that most comparison schools were implementing at least some features associated with the ELT model (Robertson et al., 2009).

Future reports will help to provide better information about the effectiveness of this large-scale, statewide ELT initiative and how it was implemented.

The second quasi-experimental study finding minimal to no effects in their most rigorous and relevant analyses looked at 23 Edison elementary schools across the nation—19 of which were operating with an ESD program (Gill et al., 2005). This study found no significant differences in the percentages of students at Edison schools scoring at the proficient level or above in math and reading tests and students in a group of matched comparison schools during the first three years of the implementation of the Edison model. By the fifth year, however, a significantly higher percentage of students at the Edison schools were scoring at a proficient level or above in math. By that point, the contracts of many of the lowerperforming Edison schools had expired and were not renewed. Furthermore, the study did not take into account the fact that test scores may have been lower in year one for Edison schools than would otherwise be the case. An additional investigation of Edison conversion schools (schools being taken over by Edison as opposed to new Edison schools) in this study found a first-year decline across the full range of conversion schools. The size of this decline was about three-fifths as large as the relative gain in math found from year one to year five. Because of this, there was no statistically significant relative gain found between year zero and year five for conversion schools in reading or math (Gill et al., 2005).

An ongoing quasi-experimental study of the statewide Massachusetts' Expanded Learning Time Initiative, which lengthened the school day in participating schools by 300 hours annually, found no statistically significant differences in state assessment outcomes across years, grade levels, and subjects (Checkoway et al., 2011). More specifically, the study found no differences in outcomes on state student achievement tests after one, two, or three years of implementation for English language arts (grades 3, 4, and 7),

math (grades 4, 6, and 8), or science (grades 5 and 8). This study is important because it focused specifically on the effect of adding an ESD/ESY component, rather than examining ESD/ESY as one of several components of a charter school model.

A study of the Miami-Dade County Public School Improvement Zone is also important, as it allowed an investigation of the added value of an ESD/ESY program (Urdegar, 2009) for students and teachers. The overall evaluation found mixed effects of Zone schools on student academic outcomes, but the most relevant part of the study was an analysis of standardized test scores indicating no statistically significant difference between students in Zone schools and students in Reading First schools. The only difference between Reading First and Zone schools was the extended day and year.

With respect to nonexperimental analyses and pre-post studies of ESD programs, most show positive outcomes. Of the six nonexperimental studies included in this section of our review, five reported positive correlations between ESD programs and academic achievement and one demonstrated mostly nonsignificant or mixed findings about ESD programs and academic outcomes (Link & Mulligan, 1986).

• In evaluations of school reform models, the available research is not clear about whether gains in test scores are a direct result of an extended school day.

As is noted above, the majority of our knowledge about the effect of ESD initiatives in elementary and secondary school comes from evaluations of comprehensive school reform models that incorporate an extended school day as one component among several, which makes attributing academic gains to ESD difficult. However, these models' other programs often differ substantially, and the consistency of positive outcomes across all models suggest that having a longer school day is a key component of these programs' success. As Patall, Cooper, and Allen (2010) observed in their meta-analysis of extended school day and extended school year programs, it is encouraging that the most rigorous analyses of ESD programs often reported the most consistent and positive results with the largest effect sizes. However, studies that explicitly examine the relationship between length of school day or length of school year and academic achievement show mixed findings.

A recently released nonexperimental case study comparing nine *high-performing public, pilot, and charter schools in Boston* provided suggestive evidence. This study examined student performance in nearly all of Boston's public, pilot, and charter schools to identify and examine the practices of the schools that experienced large gains in test scores in the 2008-09 school year. The authors found that most of the charter schools in the district had an extended school day (8.2 hours on average) and that this additional time allowed for most charter schools to spend more than one hour a day on math and

English/language arts. The authors suggested that an extended school day was one key component of high-performing charter schools (Therriault et al 2010). Similarly, a 1996 study by Adelman and colleagues also examined a school in Boston that extended its school day by one hour. In this school, student outcomes improved dramatically, with the proportion of students passing the state reading examination rising from 77 percent to 90 percent over a three-year period (Adelman et al 1996).

As described above, in New York City charter schools, a package of ESD and ESY components was associated with achievement gains (Hoxby et al., 2009). A greater number of minutes devoted to English every day—an aspect of many ESD schools—was also associated with achievement gains.

• Findings from two studies suggest that the returns associated with lengthening the school day increase and then begin to diminish at much longer hours of operation.

Further, a large-scale nonexperimental study conducted by Wheeler (1987) examined correlations between ESD programs and reading, writing, and math test scores for sixth-grade students in 1,030 California schools. Wheeler found that a school's average test scores in reading, writing and math were higher in schools with longer school days. However, further analysis suggested that there was a curvilinear relationship in which the longest and shortest school days were negatively related to academic outcomes; in particular, test scores were lower in schools with the longest school days, suggesting that simply adding more hours to the school day may result in limited academic benefits for students (Wheeler 1987). Although not an analysis of a specific school reform model, this study suggests that additional instructional time may bring diminishing returns at high levels.

A large-scale nonexperimental study by Link and Mulligan (1986) examined the correlation between weekly hours of instruction in reading and math and test scores for students in grades 3-6 on the Comprehensive Test of Basic Skills. The researchers used a dataset with more than 14,000 students from the 1976-77 school year. In analyzing these data, the researchers found diminishing returns to additional instructional time in math for white and Hispanic sixth- graders and in reading for Hispanic sixth-graders after controlling for select student, family, home, and school characteristics. For example, among Hispanic sixth-graders, math test scores increased an average of 2.41 points as weekly hours of math instruction increased from four to five hours, compared with a 1.83-point increase as instruction increased from five to six hours, and a 1.25- point increase as instruction increased from six to seven hours.

Whereas these and other studies have found simple correlations between school-day length and positive achievement outcomes, the need for experimental research on the specific impact of a longer

school day on academic outcomes remains.

 ESD programs appear to be most beneficial to students at increased risk of failing academically or dropping out of school.

Considering that disadvantaged students tend to have fewer opportunities to learn or demonstrate academic skills outside of school, it stands to reason that having an extended school day would particularly benefit disadvantaged students (Cooper et al., 1996; Burkham et al., 2004). Supporting this assumption, existing research indicates that ESD programs are beneficial to students in minority groups, students who have performed poorly on standardized tests, and students who are eligible for a free- or reduced-price lunch. However, we cannot conclude definitely that ESD programs are more beneficial for disadvantaged students than for their better-off peers because few studies have addressed this issue. In fact, one of the few studies that examined the relationship between school-level achievement, socioeconomic status (SES), and hours of instruction, found mixed results (Wheeler 1987). In this California study, among low-SES schools, number of school hours over a five-day week was positively

Box III. Expanded Learning Time in New York City

Although little rigorous research has examined the impact of ESD programs, an ongoing project evaluating an ESD program supported by The After School Corporation (TASC) may shed some light on the impact of ESD initiatives. TASC has contracted with Policy Studies Associates (PSA) and Abt Associates to conduct an independent, quasiexperimental and implementation evaluation of this initiative.

TASC is managing a multiyear demonstration project that began in the 2008-09 school year in 10 New York City middle schools that serve more than 2,300 students. In each of the ELT schools, learning time has been extended to 6 p.m., independent of any other school program.

associated with reading, writing, and math scores. No relationship was evident for middle-SES schools. High-SES schools had positive associations in reading and writing, but the relationship for writing was weaker than it was at low-SES schools. Regardless of whether ESD programs affect disadvantaged and less disadvantaged students differently, to the extent that these programs benefit students academically, targeting ESD programs in communities serving high concentrations of disadvantaged students could be an effective means to narrow the achievement gap. Findings from the Link and Mulligan (1986) study described above suggest that the school-day length may be associated with different outcomes for students of different racial and ethnic backgrounds.

• This review found no available evidence suggesting that the impact of ESD models varies across grade levels.

ESD programs have been implemented in grades K through 12, and research has supported the use of ESD programs across grade levels. For example, Achievement First (AF) and Uncommon Schools have

been implemented in grades K through 12. AF was founded in 1998 in New Haven, Connecticut, and has quickly grown to manage 17 schools with more than 4,500 K-12 students in four northeastern cities. Uncommon Schools formally became a charter management organization (CMO) in 2005, and is currently expanding from 16 to 33 schools, which will serve more than 12,000 students across the country. Although the research supporting these two models is limited to the quasi-experimental study described above, the schools following these models are well worth further scrutiny for a number of reasons. Among these reasons are the rapid growth of both CMOs, test scores in that substantially outpace their local non-charter public schools, and the designation of AF's Amistad Academy by the U.S. Department of Education as one of seven schools in the nation that are models for closing the achievement gap (U.S. Department of Education 2007; Achievement First 2010; Teh et al 2010; Uncommon Schools 2010).

Although AF and Uncommon Schools do not have an identical curriculum, both programs feature an extended school day, which is used to provide tutoring and small group instruction to struggling students, as well as an extended school year. AF uses two additional hours of school each day to implement a 90- minute math class and two reading courses that support each school's intense focus on maximizing reading experiences for its students.

#### Full Day Kindergarten (FDK) Programs

While ESD models are becoming increasingly common across the elementary and secondary levels, another rapidly expanding form of these models is full-day kindergarten (FDK), an initiative that lengthens the school day from a half day to a full (usually) six-hour day for kindergarten students. Supporters of FDK argue that a longer school day for kindergarten students improves students' skill base, eases the child care burden of working parents, and improves students' social skills through increased peer-to-peer or student-teacher interaction (Saam and Nowak, 2005; Lee et al., 2006; Zvoch 2009). Due to widespread support from school stakeholders and the impetus of the No Child Left Behind Act to improve student achievement and narrow achievement gaps between advantaged and disadvantaged groups, FDK is now sanctioned in all 50 states, and is mandatory in 10 states—Alabama, Arkansas, Delaware, Georgia, Louisiana, Maryland, Mississippi, North Carolina, South Carolina, and West Virginia. Ten other states, including Massachusetts, provide more funding for FDK than for half-day kindergarten (HDK); and other states, such as New York, have bills in the legislative process that mandate FDK (Kauerz, 2005; Early Education for All 2009).

A substantial amount of research compares the effects of FDK to those of HDK on student outcomes in kindergarten and beyond, ranging from evaluations of specific programs to analyses based on

nationally representative datasets.

In this section, we review findings from a subset of the studies (eight) that examine achievement in full-day kindergarten. To confirm that the findings we identified across studies were consistent, we also review findings from more comprehensive syntheses of the literature on FDK, including a recently published meta-analysis of 40 studies by Cooper, Allen, and Patall (2010).

#### **Key Findings for FDK Programs**

 FDK has a significant, positive effect on the acquisition of reading and math knowledge during the kindergarten year.

We examined nine studies of FDK that used an experimental design, quasi-experimental design, or regression models to examine the effects of FDK on measures of math and reading knowledge. Of these, seven indicated that FDK has significant, positive effects on at least one measure of knowledge gain by the end of the kindergarten year.

Recent research from Lee and colleagues (2004), Votruba-Drzal (Votruba-Drzal et al 2008), and Zvoch (2009) provide some of the strongest evidence to date of the positive effect of FDK in closing achievement gaps between advantaged and disadvantaged students over the kindergarten year. Zvoch studied students from a large district in the southwestern United States, while both Lee and Votruba-Drzal used data from the 1998-99 Early Child Longitudinal Survey-Kindergarten cohort (ECLS-K). Lee (2004) and Votruba-Drzal (2008) and their colleagues found significant increases in both math and literacy skills for FDK students relative to HDK students. Zvoch (2009) measured literacy development in students from the start of kindergarten through first grade, finding that FDK students learned phonics at a significantly faster rate than did HDK students with higher levels of economic advantages. The study used the Dynamic Indicators of Basic Early Literacy Skills (DIBELS) to assess skills, such as phonemic segment fluency (PSF), which is the ability segment and blend phonemes, a key predictor of early literacy. The study found that, at kindergarten entry, students in the more disadvantaged FDK group were almost three times as likely as were students in the HDK group to score a zero on the PSF test. However, the FDK students gained in PSF at a faster rate during the school year, ending the kindergarten year with knowledge of 5.4 more phonemes than their HDK peers.

A recently published meta-analysis of FDK by Cooper, Allen, and Patall (2010) indicates that the vast majority of FDK research has come to the same conclusions as those advanced in the research of Lee,

Votruba-Drzal, and Zvoch. Most of the 40 reports the authors studied—which spanned the years from 1979 through 2009—found significant, positive effects for FDK on academic outcomes, such as early literacy and numeracy skills, at the end of kindergarten. Results of the meta-analysis, showed that the average FDK student outperformed 60 percent of HDK students in achievement tests by the end of kindergarten. The effects of FDK were particularly large for students in urban settings, and for students attending schools with the longest FDK programs. Moreover, Cooper and his colleagues (2010) noted that the studies using stronger research designs seemed to produce more positive outcomes. Specifically, studies that compared FDK and HDK students by matching students with similar characteristics generally produced more strongly positive results than did less rigorous studies, further supporting the idea that FDK significantly benefits students during the kindergarten year. In addition, positive effects were found across data sources, whether the data came from a case study of schools within a school district, or nationally representative data from a national survey such as the ECLS-K (Cooper et al., 2010).

Although seven of the nine studies that we examined indicated that FDK was significantly, positively related to at least one measure of reading or math gains in kindergarten, two other studies that we examined reported largely nonsignificant or unfavorable results (Holmes et al 1990; Saam & Nowak 2005). The Holmes study represents the only random assignment study of FDK that we were able to identify. This study examined students in 10 FDK and 10 HDK schools. Because the district was in the process of converting all schools to FDK over a two-year period, this policy change allowed for a natural experiment, in that an equal number of disadvantaged schools were randomly assigned to each group. Although the study found positive, significant impacts on FDK students' math comprehension scores, compared with HDK students' scores, differences in reading skills between the two groups were largely nonsignificant, except for a significant, negative impact of FDK on reading comprehension. Saam and Nowak found a negative relationship between FDK and language test scores and no significant relationship between FDK and math scores. However, this study did not use models that were able to control for student characteristics beyond gender (Saam & Nowak 2005).

• The positive achievement gains made by FDK participants rapidly dissipated over time, with no study finding significant, positive impacts of FDK beyond first grade.

Although the first-year findings of FDK are encouraging, the results of longitudinal studies, including the Zvoch and Votruba-Drzal studies cited above, indicate that the gains produced by FDK are short-lived. Only one of the five longitudinal studies of FDK found any significant, positive effect of FDK by the end of first grade. This study showed that the effect of FDK on math scores at the end of first grade was significant, but less than half of the magnitude of the FDK effect found at the end of

kindergarten. The effects of FDK on math by grade 3 were significant and negative in this study (Cannon et al 2006). Three of the remaining four studies found no significant effects of FDK on test scores or growth trajectories in math and reading after kindergarten, while the remaining study found no significant effect of FDK at the kindergarten level. It should also be noted that the quasi-experimental studies examined did have methodological weaknesses—namely, FDK and HDK groups that were not equivalent at the start of kindergarten; and, in the case of the Zvoch study, high attrition experienced among FDK students, particularly those who were not Hispanic or poor.

Given the largely nonsignificant effects of FDK beyond the kindergarten year, researchers have attempted to answer the question of why the effects of FDK dissipate so quickly. Although there are no concrete answers to this question, research on growth trajectories in math and reading over multiple years provide us with one possible contributor to the diminishing effects of FDK over time. In an analysis that examined the effects of different time periods on academic growth, Zvoch found that, while FDK students gained significantly more knowledge during the kindergarten year, they also suffered from a significant loss of knowledge over the summer between kindergarten and first grade, losing knowledge of 8.93 phonemes over the course of the summer. Meanwhile, HDK students maintained much more of the knowledge that they gained in kindergarten during the following summer, losing knowledge of only 2.8 phonemes. From this point, students experienced similar growth trajectories from the fall to spring of first grade regardless of the type of kindergarten attended (Zvoch 2009). This research suggests that summer learning loss—and, by extension, a lack of cognitive stimulation outside of school—is one possible reason for the diminishing effects of FDK. The more significant learning loss found among FDK students in this study may also reflect initial differences among the groups who choose to enter FDK or HDK. For instance, it may be easier for parents with more socioeconomic advantages to enroll their child in a program that ends or starts in the middle of the day because both parents might not need to work or to work full time to pay the family bills.

Indeed, studies have also linked *family and child factors* to the learning trajectories of FDK students. Poor students are also more likely than students who are not poor to be enrolled in FDK, and studies using ECLS-K data have indicated that FDK students tended to have lower test scores than did HDK students at the start of kindergarten (Denton et al 2003; Lee et al 2004). Given the tendency of poor students to have less cognitively stimulating home environments due to the many daily difficulties of poverty, as well as the lower educational levels of their parents, it is not surprising that FDK students tended to experience much more summer learning loss than did HDK students. Votruba-Drzal and colleagues also found that around half of the post-kindergarten advantage in reading for HDK students and one-quarter of the post-kindergarten advantage in math for HDK students was a result of student and family variables (Votruba-Drzal et al 2008).

In addition to summer learning loss and family and child factors, a third possible explanation for the fade-out of FDK benefits after kindergarten has to do with a *lack of targeted interventions for students beyond FDK*. This situation may be particularly true for FDK students who enter school with particularly low test scores, or are from an economically disadvantaged family. Teachers interviewed by Wolgemuth and colleagues (2006) repeatedly pointed to differentiated instruction as one possible cause of the fade-out of FDK effects after kindergarten. With additional time in kindergarten, FDK teachers are able to focus on students' specific academic needs through additional one-on-one instruction, and have far more time to move through the kindergarten curriculum. In first grade and beyond, these advantages of time no longer exist (Wolgemuth et al 2006).

In a related possible explanation, Cooper and colleagues suggest that by FDK students "catching up" to HDK students, FDK students may have been eligible for fewer services in the early elementary grades that would better sustain the growth achieved during kindergarten over several years. Cooper, Allen, and Patall also suggest that, given the disadvantages of FDK students, a nonsignificant difference in growth trajectories between FDK and HDK students after kindergarten should be regarded as evidence that the effects of FDK remain, as these students may otherwise have fallen further behind HDK students (Cooper et al 2010).

Little concrete evidence exists to help determine which, if any, of these explanations may be responsible for the diminishing effects of FDK. Future research that compares the content and quality of FDK and HDK programs may be helpful, because these characteristics vary greatly across schools. The specific educational practices and content students receive in kindergarten may affect knowledge gains in kindergarten as well as the subsequent fade-out of FDK benefits. In addition, educational and other services available after kindergarten need to be examined in greater detail. Finally, experimental research is needed to ensure that differences between FDK and HDK are not explained by student and family characteristics, since parents and families with different characteristics may voluntarily "select" or choose which type of program best suits their needs.

# Academic outcomes were strong for FDK schools with high proportions of minority students.

Both Lee and colleagues (2004) and Zvoch (2009) found that minority students in schools with full-day kindergarten programs made notable academic progress. Lee found that gains in math were particularly strong for students in schools with a 26-50-percent minority enrollment, while gains in math for students in schools with more than a 50-percent minority enrollment were equivalent to

gains for students in schools with a less than 25-percent minority enrollment. This study also found that gains in reading were similar regardless of the percentage of minority students in a student body (with the exception of students from schools with a 51- 75-percent minority enrollment) (Lee et al 2004). Zvoch found that gains from the FDK group over the kindergarten year were enough to not only erase the skill gap between the groups that existed at the start of kindergarten, but also large enough to erase gaps between white and minority students (Zvoch 2009). However, another study of FDK that we reviewed indicated that growth rates for non-Hispanic Black students were significantly less than for other students (Cannon et al., 2006).

#### **Magnitude of Findings for ESD Program Models**

In Appendix Table B2, we present additional background information on the ESD evaluation studies referenced in this section. In general, the studies providing information on effect sizes found that the ESD program models generally produced medium effects in reading, language, and mathematics achievement outcomes, though these effects ranged from small to, in fewer cases, large. Please see appendix A for information on effect sizes and how to interpret them. In light of the research suggesting that ESD models may be more effective for students who are at greater academic risk, it is possible that these medium-size test score gains found in several of the studies could effectively help to reduce academic gaps among students from different socioeconomic or racial and ethnic backgrounds.

#### **Findings from Implementation Research on ESD Program Models**

In this section, we summarize findings from qualitative and quantitative research on ESD programs that suggest lessons for implementation. Although these programs vary greatly in their length, quality, and content, our review of the research literature suggests several lessons about effective and ineffective practices for ESD programs.

# • More time is good, to an extent.

Research that has examined the correlation between ESD and academic outcomes has found that there seems to be a curvilinear relationship between the length of the school day and academic achievement. After a certain period, the academic returns from spending more time in school diminish relative to the length of the school day to the point where the relationship between school time and achievement is negative in schools with either very short or very long days but is positive when days are somewhat longer than the typical 6.5 hours (Wheeler 1987).

#### • ESD programs seem to work better for low-performing, disadvantaged students.

ESD programs have been implemented in low-performing schools and, in some cases, were targeted specifically at low-performing, disadvantaged students. By and large, evaluations found that this type of school schedule was significantly related to improved academic performance. In addition, studies that examined ESD programs across schooling contexts found that the correlation of these programs and test score improvement was greatest for students in poverty and students with low test scores at the start of the study period (Wheeler 1987; Tuttle et al 2010).

# Quantity and use of time are important

Although little if any of the research included in our review contrasted an extended school day with use of additional instructional time, the studies generally reported that having a longer school day allowed for additional instructional time in core courses, particularly math and English/language arts. It is likely, therefore, that this additional core course instructional time led to improved outcomes on standardized tests.

#### ESD programs may work better when they promote greater academic engagement

Studies of ESD programs that examined school climate consistently found that effective ESD programs fostered more student-teacher interaction, and that students in these programs exhibited a strong sense of academic engagement and high rates of attendance (Farmer-Hinton 2002; Gallagher & Ross 2005; Smith et al 2005; David et al 2006; Ross et al 2007; Woodworth et al 2008).

#### • Full-day kindergarten is good, but it is not enough

FDK programs seem to have clear benefits for students, but these benefits are seen primarily during the kindergarten year. Research suggests that these programs need to be supplemented with programs that help prevent summer learning loss between kindergarten and first grade to maintain the academic gains made by kindergarten students as a result of the longer school day. Students from low socioeconomic backgrounds are particularly at risk for summer learning loss. Findings also suggest that schools and families may need to provide additional support for more disadvantaged students throughout the early elementary years, regardless of whether they have "caught up" to more advantaged students by the spring of the kindergarten year.

#### **Future Research Needs**

Overall, the body of research examining extended school-day models is far from conclusive. Although ESD programs are becoming increasingly popular, particularly in charter schools, the implementation of these programs has outpaced the research on their effectiveness. The research on ESD programs is

based on quasi-experimental and nonexperimental designs, and the possibility exists that factors other than longer days contribute to favorable outcomes. The problem of "packaging" occurs in most existing ESD studies, which tend to include studies examining ESD components within the context of a larger school reform model. Also, many studies are cross-sectional, or take place over a single year, instead of examining the effects of ESD models on a cohort of students over time. Further, many of these studies do not use rigorous comparison-group design methods to try to minimize potential confounding effects.

There are still more than enough areas to explore about extended school-day models and initiatives to keep researchers busy for years. For example:

- More research is needed to confirm and better understand the circumstances through which ESD programs are more effective for low-income, lower-performing, and ethnic minority students. Many of the studies that suggest that these programs are more effective for these subgroups base this finding on the positive outcomes found in evaluated programs solely serving these populations; however, in some studies, outcomes for these groups were not statistically compared with outcomes for students who were not in poverty or who demonstrated higher academic performance in school.
- Researchers suggest many plausible reasons why positive gains for students attending schools
  with full-day kindergarten programs seem to fade out over time; therefore, future research
  efforts should focus on ways to better understand this pattern and identify ways to maintain
  these positive gains over time.
- Future studies examining the effectiveness of ESD programs should not look solely at standardized test scores, but should examine additional educational outcomes as well.
- Future research efforts should incorporate findings about implementation into study results, including information on program quality, content, engagement, and time use.

# Part II: Findings from Extended School-Year (ESY) Program Models

#### **Background and Summary**

This section presents results of studies that examine the student outcomes associated with attendance in schools that operate on an extended school-year (ESY) schedule. Studies that used random assignment or quasi-experimental designs and that used nonexperimental, pre-post study designs were eligible to be included in this section. Similar to the evidence base for ESD models, the evidence base for the effectiveness of extended school-year models is quite limited, with literature searches yielding no random assignment studies of ESY programs. Furthermore, the existing body of quasi-experimental and nonexperimental studies of ESY programs, in particular, suffers from major design flaws, including lack of adequate matching of comparison and program group samples, use of individual schools as a comparison group, and lack of information on long-term results due to the short-term nature of many of the state or locally operated ESY demonstrations.

In this review, we included studies of extended school-year models that operate on a traditional calendar with an extended break during the summer as well as *extended year-round* models with a shorter than average summer break and more frequent breaks throughout the year, as long as the school was open for an extended school-year calendar (usually defined as longer than 180 days). Over the past few decades, states and districts have experimented with different school reform approaches, including taking steps to expand the school year. Unlike the ESD literature, which is largely based on evaluations of ESD charter schools, magnet schools and other schools that have the independence to extend their scheduled time, most of the studies in this section are of extended school-year program models that were implemented as a part of public school reform efforts instituted by states and districts.

Overall, our search of the research literature uncovered 28 studies focusing on the relationship between ESY program models and student outcomes, including 17 studies of efforts that jointly expand the school day and the school year calendar, many of which were described in Part I of this chapter. For more details on the studies of ESY program models that were included in this review, please see Appendix Tables B1 and B3.

Below is a summary of our key findings on the effectiveness of ESY program models:

• Most of the studies (18 out of 28) showed that ESY programs generally had a positive effect on students' attendance, as well as their academic achievement as measured usually by test

scores.

- Because several of the studies focused on KIPP models, it is important to also consider the general proportion of different ESY models (or independent study samples) that were found to be effective. Our review found that nine out of 18 ESY quasi-experimentally evaluated models were found to have mostly favorable achievement outcomes, while the other half resulted in mostly nonsignificant or mixed outcomes. A few of the ESY models, including a couple of those that also have ESD components, reported at least one negative finding as well. Most of the ESY models categorized as mixed were found to be effective in improving some outcomes, but not others. In addition, two of three nonexperimental studies of ESY models also had mostly favorable findings.
- Our review also suggests that providing targeted instruction to lower-achieving ESY students seems to be associated with mostly favorable outcomes.
- Two studies suggest that schools operating year-round ESY models may be more effective when they make use of intercession time (interim break periods) to target students who most need extra academic help.
- Two studies that examined whether kindergarteners would benefit from an extended schoolyear schedule both found short-term effects that began to fade out after the summer—a finding that mirrors the findings reported in the section of this report on full-day kindergarten.

More details about these key findings are below. Appendix Tables B1 and B3 presents details about the ESY program model evaluations that were identified for this review, including their effect sizes and treatment-comparison group differences. Program evaluations focusing on both ESD and ESY that are included in Appendix Table B1 are not repeated in Appendix Table B2.

# **Key Findings for ESY Program Models**

 Providing targeted instruction to lower-achieving students seems to be associated with more strongly favorable outcomes.

Three studies with mostly favorable findings were of programs that targeted low-achieving students to receive additional instruction inside and often outside of the regular school day and year. First, Meehan, Cowley, Schumacher and Hauser (2003) conducted a study of the *Extended School Services* (ESS) program that was established through the Kentucky Education Reform Act in 1990. Schools statewide extended the school year, day, or week through this program, which was designed to use the extra time to provide additional, individualized instructional support for students who were at risk of academic failure. According to teacher and parent reports, students appeared to have a better

understanding of classroom materials and to be more likely to pass their classes as a result of the ESS program. Parents and students also reported that students who received this extra instruction and attention also demonstrated improved study skills and increased motivation to learn.

Second, Baenen, Lindblad, and Yaman (2002) conducted a study of the *Accelerated Learning Program*, which provided up to 22 days of additional instruction to students in grades 3-8 during the school year (and mostly outside of the regular school day) in the *Wake County Public School System of North Carolina* (which is inclusive of Raleigh, N.C., as well as rural and suburban areas). Researchers investigated whether rates of academic growth and level of academic performance after the implementation of the extended learning program would be greater than they were prior to the implementation of the extended learning program. Results suggested that the extended learning program was associated with an increase in the number of students performing at grade level and a reduction in the proportion of students who fell from grade level to below grade level on standardized tests. Findings from the multiple evaluations of KIPP charter schools, a program that extended the school day and school year, also supported this finding. However, it is important to note that there may have been a number of other characteristics that could be responsible for the effectiveness of KIPP and other models (McDonald et al., 2008).

Third, a longitudinal study by Eren and Millimet (2007) provides more evidence that ESY programs may be more beneficial for low-achieving students. The researchers tracked outcomes using data from a large, nationally representative sample of students beginning in the eighth grade. They found a complex relationship between attendance at an extended-year school (defined as a school that operated more than 180 days a year) and student outcomes. Specifically, they found that outcomes seemed to vary based on students' initial level of achievement, with positive associations found between extended-year school attendance and test scores of low-achieving students and negative associations found for higher-achieving students.

 ESY programs varied as to whether they were more likely found to be associated with improved math outcomes than with improved reading outcomes.

Three studies examined the effects of ESY programs on math and reading achievement and found different relationships based on the subject and students' age. First, Sims (2008) examined achievement test scores of third-, fourth-, and eighth-grade public school students before and after the institution of an earlier school start date in some *Wisconsin school districts*. While advancing the

<sup>&</sup>lt;sup>1</sup> The study examined the differences in test score results after a Wisconsin law was instituted that mandated school districts to begin school after September 1.

school start date did not add more days to the school year, doing so increased the number of school days preceding the administration of standardized tests. The study found clear associations between the early start date (of 10 days on average) and higher math scores, but not in higher reading and language scores, among fourth- grade students only. Among higher ability students, earlier school start dates were associated with reading scores.

Next, the Detroit Public Schools' Office of Research, Evaluation and Testing conducted a study of a program that extended the length of the school year in 16 public elementary, middle, and high schools in *Detroit, Michigan,* over a three-year period in the mid-1990s (Green, 1998). Through the ESY program, 15 extra days were added at the end of the school year. The study found that, in comparison to 14 comparison schools with traditional school-year schedules, extended-year elementary and middle schools experienced greater school-level gains in reading, science, and math test scores; extended-year high schools experienced greater gains (and no loss) in mathematics. At the high school level, no differences were found for reading and science scores. In general, gains appeared to be stronger for younger students than for older students, and for reading scores than for scores in other subjects.

Finally, in a nonpublished paper for a dissertation, Autrey (2007) examined the relationship between attendance in an extended school-year program and reading and math outcomes for at-risk second-and third-grade students in *a school district in northeast Louisiana*. Only students with low grades (of a C average or below) and those who received special education services qualified for the targeted program that extended a single school year for four weeks. The study found that students who participated in the program experienced greater improvements in math and reading scores, compared with similar students who were eligible to participate in the extended school-year intervention, but did not. In addition, gains in reading scores were found for students in grades 1-3, while gains in math scores were limited to first- and second-graders.

 However, of two studies focusing on the effects of ESY models on communications arts and science or mathematics achievement, both studies found improvements in communications arts achievement, but only one found improvements in science or math achievement.

In our literature search, we found two dissertation papers that examined the effects of ESY models in Missouri on student achievement in communication arts and in science. Meier (2009) studied three different school-year calendars in relation to student achievement outcomes. The three types were a

traditional school-year calendar, a year-round calendar, and *extended plus*,<sup>2</sup> a special version of an extended school-year calendar that operated 25 days longer than the traditional school-year schedule. These three school-year calendar models were implemented and studied in adjoining counties of *St. Louis and St. Charles in Missouri*. Results of the study show that *extended plus* students seemed to have an academic advantage over students in traditional schools in one subject, with increased test scores in communication arts, but not in mathematics.

In the second paper, van der Graaf (2008) reported results of a study that used data to compare achievement outcomes for third-grade students in an extended-year school with those of third-grade students in a school operating on a conventional schedule. Both schools were Title I schools located in the Ferguson-Florissant School District in St. Louis, Missouri, and were considered to be academically weak. The results indicated that attendance in the extended school-year program was associated with higher standardized test scores in communication arts and science.

Results from two studies suggest that schools operating year-round ESY models may be more
effective when they make use of intercession time (interim break periods) to target the
students who most need extra help.

In the first study, Gandara and Fish (1994) examined the Orchard Plan Experiment in California, a reform effort that included the extension of the school year from 180 days to approximately 223 days, along with the reduction of class size, among other reforms. These reforms were made possible through the implementation of a rotating schedule with five tracks of students, each attending school on a year-round, schedule of 60 days in school followed by a 15-day break, with only four tracks of students in school at any given time. These 15-day breaks are called intercession periods and were used to provide targeted academic support to students who were not performing well academically. Three elementary schools (located in a poor rural district, a middle-class suburban district, and a working-class urban and suburban district) were included in the study. Only the small, low-income, rural school experienced school-level gains in math scores over their comparison school. However, on average, looking across all of the ESY schools, *targeted students* showed greater gains in reading scores than did similar students at comparison schools. Targeted students in the small, low-income, rural school district also showed higher math gains than did similar students attending comparison schools.

In the second study, Axelrad-Lentz (1996) focused on two extended school-year program models that were tested in *14 districts in the state of Michigan*, including districts that extended traditional school

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<sup>&</sup>lt;sup>2</sup> The extended school-year calendar was referred to as *extended plus* due to its added reforms, such as specialized teacher selection, additional professional development opportunities and research-based academic programs.

calendar schedules and those that extended year-round education schedules by adding more days to the school year. The study suggested that extended school-year models seem to be associated with higher levels of teacher-reported and parent-reported academic skills. Comparative analyses suggested that participation in extended year-round education seems to be more effective in improving school achievement outcomes than extended traditional calendar programs. Year-round education was also found to be associated with improved retention of skills over the summer. The study found that the extended year-round programs appeared to be more effective because of the strategic use of intercession time to support students who were falling behind.

• Two studies that examined whether kindergarten students would benefit from attending a school with an extended school year found that gains began to fade out or slow after the summer. This finding mirrored the findings reported in the section on full-day kindergarten.

Literature searches enabled us to identify two school-operated models of an extended school year that had limited or mixed findings. Frazier and Morrison (1998) conducted a study comparing academic outcomes for kindergarten students attending an *extended-year magnet school* (210 days) with those of a matched sample of kindergarten students from four magnet schools operating on a traditional school-year schedule (180 days) in the same southeastern city. The extended school-year program, initiated by an elementary school, added 15 days to the beginning of the school year and 15 days to the end of the school year. Kindergarteners from the extended school-year program experienced greater gains in math and reading scores and cognitive competence over the summer and between the fall semesters of kindergarten and first grade. No differences were found between the two groups in vocabulary scores. The improved outcomes for extended-year students appeared to be concentrated heavily during the summer months when they were exposed to additional schooling; in contrast, both groups made about seven months of progress during the traditional school year.

Also, in a nonpublished dissertation paper, Brown (1998) reported on results of a study of an ESY program for kindergarteners that was implemented in a *metropolitan school system in southeastern Virginia* in 1996. Achievement outcomes for kindergarten students who attended a program that extended the school year each year over a five-year time-frame were compared to outcomes for those who did not. The study found that while students in the extended school-year program made academic gains over the course of the five-week program, these gains did not translate into lasting improvements; the kindergarteners in the extended school-year program did not show larger gains than the kindergarteners in the comparison group who did not receive the intervention.

### **Findings from ESY Implementation Research**

Our review of the ESY literature base suggests that a number of specific lessons can be derived about implementing ESY programs, including information on practices that may be—or not be—effective.

 Findings from multiple studies suggest that program implementation and quality are important predictors of whether an ESY program will be effective. For example, two programs experienced minimal or delayed school achievement effects because of early implementation challenges.

In two programs with early implementation challenges that caused program quality to be uneven, it took years to produce greater gains in student achievement than the gains shown for matched comparison groups. Consider the case of The Miami Dade County Empowerment Zone, a statewide pilot of an expanded learning time program that extended both the school day (by only one hour, four days a week) and the school year (by 10 days, with an opt-out option for high school seniors on target to graduate. The program operated in 39 schools from pre-K to grade 12. A quasi-experimental study of the program resulted in mixed, and sometimes unfavorable, findings (Urdegar, 2009). It was one of the rare studies of ESY models with unfavorable outcomes, and the unfavorable outcomes appeared to be related to the ESY component of the model, rather than to the ESD component. A report on the results of the study was accompanied by a multiyear implementation report that described numerous challenges in the early implementation. These challenges included the lack of student buy-in resulting in low attendance of older students during the extended-year component, the lack of teacher buy-in, and the risk of teacher fatigue.

In a quasi-experimental study of Edison Schools, in which most, but not all, of the schools in the study implemented an extended school day and an extended school year, few achievement outcomes were initially found (Gill et al., 2005). However, more positive outcomes were found after a few years of putting the new schedules into place. Study authors suggest that positive outcomes may have been delayed due to early implementation challenges.

Findings from a third study, an evaluation of the Massachusetts ELT program, also suggests that implementation challenges, such as varying implementation fidelity across sites and exposure to ELT elements in comparison sites, may help to explain the largely nonsignificant findings of that study (Robertson et al., 2009; Boulay, 2010; Checkoway, 2011).

• Students' level of motivation and their engagement in learning may depend on different factors, such as the need to get prepared for a high-stakes test.

Using a design similar to the one used by Sims, researchers examined whether the number of school days preceding the administration of standardized tests was associated with improved test scores for students in fourth through eighth grades (Pittman, Cox, and Burchinal, 1986). Data from *two school systems in western North Carolina* were used to compare average test scores across school years that varied in the number of days of school due to natural conditions. More specifically, achievement test scores from a school year in which school was closed for approximately a month because of inclement weather conditions were compared with test scores from previous and later school years. The interrupted school-year schedule resulted in students having attended school between 10 and 20 fewer days than usual before the time when standardized tests were given. The results of multiple cross-year comparisons, by grade, suggested that the increased number of school days were not associated with improvements in test performance.

One hypothesis offered for why the shorter school year did not have a negative impact on student academic performance was that 76 percent of the teachers reported that there was a higher level of motivation among students once school resumed following the inclement weather. The researchers also hypothesized that the remaining time may have been used more productively, resulting in more active learning time.

In addition, qualitative and quantitative analyses of ESY program models offer the following implementation lessons:

- Several studies note the higher costs associated with implementing ESY models, particularly because of the higher costs of operating schools into the summer months. Some of these costs are related to the higher utility bill rates and the need to compensate teachers adequately for the additional teaching hours.
- Other challenges presented in implementing ESY models include mixed parent, teacher, and student perceptions or buy-in. Some parents and students were happy with the extra learning opportunities; some parents were happy with the provision of care while they were at work; and some teachers liked the extra pay. Other parents and students wanted more free time for themselves or their children; some were concerned about impacts on summer industry fields; and some teachers were unhappy with longer school days or years).
- Other findings suggest that to prevent burnout, teachers need adequate training, coaching, and support in implementing a year-round education model with multiple tracks of students coming into their classrooms.
- The research also suggests that it is important for extended year-round models to make good use of intercession breaks that occur within year-round models to target students who need the most help, which seems to boost their academic performance.

One overriding lesson that seems to emerge from the research is the importance of taking into
account the perceptions of teachers, students, and parents when implementing ESY program
models. In models implemented without buy-in of a significant portion of the teachers and
students, such as in Miami Dade and Massachusetts ELT, nonsignificant, and sometimes
unfavorable, outcomes seem to predominate. In some cases, it may be prudent to hire new
teachers who favor the longer-year schedule.

#### **Magnitude of Findings**

In Appendix Tables B1 and B3, we present additional background information on the ESY evaluation studies referenced in this section. In general, we find fewer studies that provide information on effect sizes. However, based on the available information, the studies suggest that these programs generally produce small to medium effects in reading, language, and mathematics achievement outcomes. Many of the ESY programs with larger effect sizes are actually the programs that include extended learning time elements that involve expanding the school year as well as expanding the school day, such as KIPP.

#### **Future Research Needs**

Our review of the ESY literature revealed a large number of geographic-specific evaluations of mostly state- or district-level initiatives. Of the 16 studies that we found, none were conducted using randomized experimental methods, and most employed quasi-experimental methods that ranged greatly in study quality. Given the lack of rigorous randomized experimental evaluations of ESY models and the relatively poor quality of the existing studies, it is difficult to make conclusive statements about the effectiveness about these initiatives.

Therefore, we present the following options for strengthening the literature base.

- More rigorous research is needed, both in terms of the research methodology used and the study quality. The quasi-experimental studies included in our review were uneven in quality and random assignment studies that focus on ESY models seem to be nonexistent.
- More research is needed that is conducted by independent evaluators. Some of the studies
  that we found were not included in this report because they did not appear to be conducted by
  a qualified, independent evaluator. A number of the studies that were excluded also did not
  fully describe the methodology used to produce the analyses.

- Future studies need to **measure additional outcomes**, such as student engagement and attendance, and include information from multiple sources—not just test scores.
- **More implementation studies** should be funded to help people put the findings of this report into context.
- More studies are needed to test whether certain subject-specific outcomes are more likely to be affected by ESY programs.
- Also, more larger-scale studies are needed that are based on national data.
- More research is needed to promote understanding of subgroup effects, including whether lower-performing students are more likely to benefit from ESY schedules.
- More studies on the benefits and operating challenges of extended year-round education may provide insights for program implementation.
- Lastly, **cost benefit analyses** may produce useful information, given the debate about whether the benefits that might be achieved for ESY are worth the added costs.

# **Chapter 3: Expanding Learning Opportunities Outside of School**

# **Background and Summary**

Through their recent and continuing support of expanded learning programs such as the 21st Century Community Learning Centers and National 4-H programs, multiple federal agencies—including the U.S. Departments of Education, Agriculture, Labor, and Health and Human Services—have increased funding for out-of-school initiatives that are intended to help children better develop academic, social, and civic skills. Some people have argued that the increased funding for ELO programs also represents a response to the shift in educational reform toward accountability and high-stakes testing, as well as to the need to support the young children of parents who left welfare to return to work after the passage of the Personal Responsibility and Work Opportunity Act in 1996. Researchers, advocates, and practitioners often highlight the fact that children spend about 80 percent of their waking hours outside of school.

### **Use of Time Outside of Regular School Hours**

Young people's time use and activity participation have been linked consistently to a number of positive academic outcomes. For instance, numerous studies have found that participation in extracurricular activities is associated with increased achievement outcomes (Cooper et al., 1999; Eccles, Barber and Stone, 2003; Fredricks and Eccles, 2005; Gerber, 1996; Stearns and Glennie, 2010), reduced dropout (Mahoney and Cairns, 2007), and higher educational attainment (Gardner, Roth, and Brooks-Gunn, 2008; Zaff, Moore, et al., 2003), even after factoring in differences in student background.

It is important to note that while these studies use national and local datasets to examine these relationships, they are correlational in design and do not indicate a cause-and-effect relationship. However, the consistency of patterns across all these studies suggests that young people's use of time outside of school can have important implications for their educational and overall developmental adjustment.

This section looks at the available evidence on effective and promising programs that expand learning opportunities outside of the school day (or ELO programs). As is noted in the section above, many of these programs may be considered out-of-school time (OST) programs, though some ELO programs offer services both during and after the school day and both during the school year and in the summer.

#### **Study Selection Criteria**

Unlike the last chapter, which focused on findings from ESD and ESY program models, studies that did not use a random assignment, experimental design, or a quasi-experimental, *matched comparison group* design were excluded from this section. Below we provide our rationale for the more limited selection criteria for our review on the evidence base for ELO programs:

- First, the literature base on the effects of ELO programs is stronger than that for the effects of ESD and ESY programs, which is quite remarkable given the recognition of the limitations of the existing studies on these programs, as noted above.
- Next, it is important to acknowledge differences in the level and type of selection issues that are prevalent in research on schools in comparison to voluntary programs serving students mainly outside of the school day.
  - Selection issues for school studies are often related to selection into charter, private, or magnet schools or into neighborhoods with high-performing public schools.
  - However, because enrollment and attendance in ELO programs are voluntary, and
    participation levels are variable, issues relating to how participants are selected into the
    program and how they might differ from nonparticipants—especially when not
    randomly assigned or carefully matched—merit further study.
  - o In conducting research on schools, it is important to use random assignment, a matched comparison group, or national-, state-, district-, or school-level data as benchmarks that provide context to the findings about outcomes, such as gains on student test scores. All schools are at least somewhat effective in improving student learning over the course of the school year. So it is critical to understand whether any changes in outcomes that occur over the period when an intervention is implemented are greater than what changes might be expected to occur during that same time-frame as a result of students' just being in school. Similarly, for ELO programs, it is also important to understand different factors that may account for gains in achievement. Because many ELO programs operate during the school year, when student achievement outcomes are expected to be improving, use of a matched comparison group seems particularly appropriate.
  - In addition, it is regular practice for older students to self-select into ELO programs, for younger students to be enrolled in programs at their parents' choice, and for students of all ages to be referred to a program by their teachers or school counselors. Therefore, studies using random assignment methods or rigorous and well-implemented quasi-experimental, matched comparison group designs that help to address potential concerns about self-selection provide a higher level of evidence about program effectiveness and are therefore prioritized for inclusion here.

For practical reasons, we also limited the types of studies included in our review. For example, if we reported the results of studies using pre-post designs, thousands of studies would be eligible for inclusion in our review, and findings from these studies would each add little incremental value over the next. For ESD and ESY program models, we identified much fewer independent pre-post and nonexperimental outcome studies.

### **Considerations About the State of the Research Literature on ELO Programs**

- We were able to identify several random assignment studies to include in our review of the effects of ELO programs, in comparison to finding no random assignment studies of ESD and ESY programs.
- The majority of ELO programs used nonexperimental designs. However, we were able to locate a few that employed experimental or quasi-experimental study designs.
- We found that ELO programs used comparison groups as a sampling technique, which is a
  critical step in testing differences. However, we note that match group designs were often not
  used, which limits the ability to identify true differences between control and treatment group
  members.
- Many studies gathered data from reliable sources, such as students, and appropriate forms of
  measurement were often used, such as surveys. Though, we found that studies often relied
  heavily on data collected from a single reporter (i.e., the student), rather than from multiple
  reporters, such as teachers, parents, and other students. Similarly, one form of measurement
  was often used, such as report cards, rather than multiple measures that include surveys,
  observations, teacher evaluations, etc.
- Most of the studies were short in duration, so information on short-term outcomes is what is primarily available currently.
- Geographic-specific programs are the most common ELO programs, and therefore are limited in their ability to generalize findings across populations. However, one should recognize that geographic-specific programs can be beneficial and have positive impacts for certain groups, such as those from disadvantaged backgrounds.
- Although many studies of ELO programs are not published or peer-reviewed, a good number of ELO studies do help to delineate what program types, strategies, and models are most effective for students.
- While ELO studies often suffer from high attrition rates among study participants, investigators
  continue to evaluate programs and produce findings that have helped expand the knowledge
  base in the out-of-school time field.

## Programs That Work, That Do Not Work, or That Are "Promising"

We turn now to our review of the evidence on ELO programs that support student learning beyond the school day. A summary of the evidence on community school models, which could arguably be categorized under ESD, ESY, or ELO programs, is available in Appendix C.

Table 2 presents findings for each of the 31 ELO programs included in this report across a variety of educational outcomes, including scholastic behaviors and skills, academic achievement and attainment, and psychological indicators of adjustment. This table presents information about experimentally evaluated programs that were <u>found to work</u>, programs that had <u>mixed reviews</u>, and programs that were <u>not proven to work</u> for each of these outcomes.

The table also presents information about programs that were evaluated using quasi-experimental designs, for which it is not possible to determine a cause-and-effect relationships. To distinguish them from the experimental evaluations, findings from quasi-experimental evaluations are not categorized under the "What Works" heading, but are instead categorized under a heading of <u>Promising Bets</u>. Programs that are considered as "promising" are those that have not been evaluated using more rigorous methods, but that seem to show potential, based on the best available evidence.

The definitions for the categorical headings in Table 2 are offered below:

- **Not Proven to Work.** Evidence from experimentally evaluated programs that have nonsignificant, marginally significant or otherwise extremely limited impacts on a particular outcome area.
- **Mixed Reviews**. Evidence from experimentally evaluated programs that have *impacts that vary* for a particular outcome area, that vary at different times, or that vary across key subgroups. For example, a program that results in improved math test scores, but no differences in math grades, would be categorized as having mixed reviews on math achievement. Likewise, a program that results in significant improvements in reading test scores at post-test but has no impact at a one-year follow-up would be rated as having mixed reviews. Finally, a program that works for one subgroup of participants but not for another subgroup (on a particular outcome) would also receive a mixed reviews rating.
- **Found to Work.** Evidence from experimentally evaluated programs that have *positive*, significant impacts on a particular outcome. If multiple measures are used to assess a particular

outcome, the estimated impacts on all of these measures must indicate statistically significant improvements.

• **Promising Bets.** Evidence from quasi-experimentally evaluated programs that are found to be associated with positive, statistically significant improvements for a given outcome.

In the section below, we describe findings from 36 studies of 31 evaluated ELO programs, with an intentional prioritization on the findings from well-implemented random assignment, experimental studies, which provide a higher level of evidence than quasi-experimental studies. Our review identified 22 experimentally evaluated programs and nine programs evaluated using quasi-experimental, matched comparison group design methods. In addition to focusing on including rigorously evaluated studies, we also aimed to include higher quality studies by focusing on topics such as the analytic and matching techniques employed, sample size, and study dropout or attrition levels, among other factors. All of the programs included in this review targeted at least one outcome in the educational domain. However, in some cases, there are only a few studies that examined a specific outcome. Therefore, the evidence base is quite limited for some outcomes. It is also possible that the ELO programs reviewed here targeted and had effects on socioemotional outcomes or other areas of child and adolescent well-being. However, this review focuses on the effect of these programs on educational outcomes. For more details about the 34 studies covered in this review of ELO programs, please see Appendix Table B4.

Below is a summary of the key findings on the effectiveness of ELO programs on educational outcomes:

- Academic achievement is the most consistently measured outcome across the studies. Very few studies of evaluated programs examined most other outcomes, providing a thin evidence base on which to make any conclusions.
- In our review, we found that impacts varied considerably across the programs, with mostly
  favorable findings found for eight of the 22 experimentally evaluated programs and eight of the
  quasi-experimentally evaluated programs; mostly nonsignificant findings for nine of the 22
  experimentally evaluated programs and one of the quasi-experimentally evaluated programs;
  and a mix of positive and nonsignificant findings for four of the programs.
- Still, our review showed that ELO programs have the potential to impact a range of educational outcomes. For each outcome included in our review, we identified at least one ELO program with a positive impact.
- ELO programs were varied in their effectiveness in affecting more scholastic indicators of educational adjustment, such as school attendance, academic achievement, and high school graduation.

- Among the set of ELO programs included in our review, more than half were effective in improving scholastic behaviors, such as academic skills, homework completion, and study habits.
- While some ELO programs were effective in improving academic achievement outcomes, many programs did not consistently produce positive and lasting improvements in academic achievement.
- Programs also varied in their effectiveness in improving educational attainment outcomes.
- In studies that examined subgroup effects, studies tended to find that effects were larger and stronger for lower-income students, lower-performing students, and other more disadvantaged subgroups.

More details on these key findings are highlighted below.

### **Key Findings for ELO Programs**

### School Engagement and Attendance

The ELO programs included in this review varied in their effectiveness in improving school engagement and attendance. Among nine experimental studies that examined school engagement and attendance among elementary and middle school students primarily, four programs were found to have positive impacts on school engagement (Check & Connect, Higher Achievement, Project Belong, and Woodrock), while five programs showed no difference between treatment and control groups in school attendance and the level of effort in school (21st CCLC, After School Matters, Cooke Middle School, Walnut Street Elementary, and CASASTART).

In addition, quasi-experimental evaluations of four programs reported positive findings on school engagement (AfterZones, Boys & Girls Clubs-Educational Enhancement, Citizen Schools, and Project RAISE).

Two of the experimentally evaluated programs that improved this outcome (Check & Connect and Project Belong) and one of the promising programs (Project RAISE) were academic-oriented mentoring programs.

#### Scholastic Behaviors (Academic Skills, Homework Completion, Study Habits)

Evaluations of ELO programs targeting and measuring scholastic behaviors found that more than half of these programs were found to be effective in improving these behaviors. Of the eight experimental studies that examined outcomes such as academic skills, homework completion, and

study habits, five programs were found to have a positive impact on outcomes, such as reported academic skills and school work (Cooke Middle School, CAS Carrera, Howard Street Tutoring, Project Belong, and Quantum Opportunities). Studies of three programs—including two after-school programs and one youth development program (21st CCLC, Quantum Opportunities, and Walnut Street Elementary)—found that the programs were not effective in improving homework outcomes. One program (Small Group Challenging Horizons) was found to have outcomes that varied by raters, with parents reporting more favorable outcomes than did teachers

A quasi-experimental study of an academic-oriented after-school program (Boys & Girls Clubs-Educational Enhancement) found higher levels of homework completion at the first two follow-ups that had faded out by the time of the final follow-up.

### **Academic Achievement:**

While some ELO programs were able to improve academic achievement, programs were not consistently effective in producing positive and lasting improvements on this outcome. Of the 18 experimentally evaluated programs that sought to improve students' academic achievement, one-third was found to produce mostly positive impacts (Project Belong, Howard Street Tutoring, Families and Schools Together, Career Beginnings, CAS Carrera, and Higher Achievement). These programs targeted students at different grade levels. Another four programs had mixed effects on academic achievement outcomes, mostly due to programs having positive impacts on a few measures of achievement, but not on others (21st CCLC, 21st CCLC-Enhanced Academic Instruction, Small Group Challenging Horizons, and Quantum Opportunities). The remaining eight experimentally evaluated programs had no impacts on academic achievement outcomes (After School Matters, CASASTART, Upward Bound, Summer Training and Education Program [STEP], Fast Track, Leap Frog, Cooke, and Walnut Street Elementary).

Findings about an additional 10 programs that were evaluated using quasi-experimental designs showed that the programs had mixed or limited effects on academic achievement, with positive findings found for some measures, but not others (AfterZones, Gervitz Homework, LA's BEST, Citizen Schools, Sponsor a Scholar, Maryland Afterschool, Boys & Girls Clubs-Educational Enhancement, Boys & Girls Clubs-SMART Kids, Supplemental Educational Services, Project RAISE). No consistent patterns were found in favor of one subject over another or in favor of test scores over grades or other achievement measures; however it seems that ELO studies were more likely to examine grades than they were to examine test scores.

#### On-Time Grade Promotion

Involvement in expanded learning programs seemed to have a positive effect on another measure of

academic achievement— on-time grade promotion—as shown by the results of the **one random study** (of CASASTART) and the **one quasi-experimental study** (of Citizen Schools) that examined this outcome.

### **Educational Attainment:**

Programs varied in their effectiveness in improving educational attainment outcomes.

### **High School Completion/Dropout**

Outcomes for high school completion or dropout were mixed, with two of the six experimentally evaluated programs that examined this measure showing positive impacts (Career Beginnings and Check & Connect), one program reporting mixed findings across studies (Quantum Opportunities), and three programs demonstrating no impact (CAS Carrera, STEP, and Upward Bound).

## <u>Postsecondary Enrollment and Attainment</u>

Of the four programs that targeted d postsecondary educational outcomes, three out of four did not produce positive, sustained impacts on these outcomes that were consistent across subgroups (STEP, Quantum Opportunities, and Upward Bound.) A study of Career Beginnings found that the program had positive impacts on postsecondary outcomes, while a study of Upward Bound found mixed results for the program on this measure, and studies of two other programs (STEP and Quantum Opportunities) found that the programs had no impacts.

 In general, ELO programs tended to be more effective in improving predictors of academic achievement and educational attainment outcomes, such as scholastic behaviors and educational expectations, than in improving academic achievement and educational outcomes.

#### Achievement Motivation/ Attitudes Toward School

Only three of the experimentally evaluated programs targeted outcomes such as achievement motivation or attitudes toward school. **Based on the few studies available, it appears that programs vary in their effectiveness** in improving these outcomes, with one program (Project Belong) found to have a positive impact and two programs (Higher Achievement and Walnut Street Elementary) found to have no impacts.

Four quasi-experimentally evaluated ELO programs also reported mostly favorable relationships between program participation and achievement motivation and attitudes toward learning and school

(LA's BEST, Boys & Girls Clubs-Educational Enhancement, Boys & Girls Clubs-SMART, and AfterZones).

# **Educational Expectations**

Most of the ELO programs (three out of five) that targeted and examined educational expectations produced positive impacts (CAS Carrera, Cooke, and Quantum Opportunities). On the other hand, two programs (CASASTART and Walnut Street Elementary) had no impacts on the educational expectation outcomes that they measured. In addition, two quasi-experimentally evaluated after-school programs targeting low-income elementary school children (LA's BEST, Gervitz Homework Project) reported positive effects on educational expectations.

Table 2. Educational Outcomes of Programs That Expand Learning Opportunities Outside of School<sup>3</sup>

| AREAS FOR TARGETED INTERVENTION ACTIVITIES | NOT PROVEN TO WORK         | "MIXED REVIEWS"       | FOUND TO WORK              | "PROMISING BETS"                               |
|--|----------------------------|-----------------------|----------------------------|--|
| EDUCATION OUTCOMES                         | FINDI                      | NGS FROM EXPERIMENTAL | L STUDIES                  | FINDINGS FROM<br>QUASI-EXPERIMENTAL<br>STUDIES |
| Engagement in School                       | -After-school program with |                       | -Academic-oriented         | -Academic-oriented                             |
| (Attendance and Effort)                    | recreational and academic  |                       | mentoring programs:        | mentoring programs:                            |
| (9 random assignment                       | activities:                |                       | -Project BELONG (middle    | - <u>Project RAISE</u>                         |
| studies; 4 quasi-                          | -21st Century              |                       | school students; positive  | (elementary school                             |
| experimental studies)                      | Community Learning         |                       | impact on classroom        | students; fewer school                         |
|  | <u>Centers</u>             |                       | engagement)                | absences)                                      |
|  | (middle/elementary         |                       | Girls:                     |  |
|  | school students; lower     |                       | T: 2.80                    | -Academic-oriented service                     |
|  | school effort; boys less   |                       | C: 2.73                    | learning programs:                             |
|  | prepared for class)        |                       | Boys:                      | - <u>Citizen Schools</u> ( <i>low</i>          |
|  | T: 46.7%                   |                       | T: 2.57                    | income middle school                           |
|  | C: 52.4%                   |                       | C: 2.31                    | students; higher rates of school attendance)   |
|  | -Cooke Middle School       |                       | -Check and Connect         | T: attended school at                          |
|  | After-school Program       |                       | (middle and high school    | higher rates than C                            |
|  | (middle school students;   |                       | students; positive impact  | groupbetween 3 and 7                           |
|  | no impact on school        |                       | on school attendance)      | percentage points                              |
|  | attendance)                |                       | T: 91%                     | (equivalent of 5-13 more                       |
|  |                            |                       | C: 68%                     | days of school)                                |
|  | -Walnut Street             |                       |                            |  |
|  | Elementary School          |                       | -Youth development         | -Academic enrichment                           |
|  | After-school Program       |                       | programs with academic     | component of after-school                      |
|  | (elementary school         |                       | component:                 | program:                                       |
|  | students; no impact on     |                       | - <u>Woodrock Youth</u>    | -Boys & Girls Clubs                            |
|  | school absences and        |                       | <u>Development Project</u> | <u>Learn Educational</u>                       |

<sup>&</sup>lt;sup>3</sup> Where available, Table 2 presents test scores, percentages of students rated in a certain category or other data for both the treatment (T) and for the control or comparison (C) groups.

| AREAS FOR TARGETED INTERVENTION ACTIVITIES   | NOT PROVEN TO WORK   | "MIXED REVIEWS"   | FOUND TO WORK  | "PROMISING BETS"   |
|--|--|---|--|--|
| EDUCATION OUTCOMES   | FINE   | DINGS FROM EXPERIMENTAL   | . STUDIES  | FINDINGS FROM<br>QUASI-EXPERIMENTAL<br>STUDIES   |
|  | -Multiservice intervention with youth development, academic, prevention and other services; part of Community School model:  -CASASTART (disadvantaged middle school students; no impact on school attendance)  -Apprenticeship-style program through paid work in the fields of technology, arts, and sports:  -After School Matters (high school students; no impact on school attendance) |   | (elementary and middle school minority students; positive impact on school attendance)  -Multiservice after-school program that provides homework help, academic instruction, arts/other recreational activities, community building, and dinner:  -Higher Achievement Program (After-School Academy) (middle school students; positive impact on engagement with academic activities) | Enhancement Program (elementary, middle and high school students; higher engagement in school subjects; fewer absences as compared to one of two comparison groups)  -After-school program with recreational activities (arts, sports, and skills): -AfterZone (middle school students; better school attendance; stronger feelings of connection to school) |
| Scholastic Behaviors (Academic Skills, Homework Completion, and Study Habits) (8 random assignment studies; 1 quasi- experimental study) | -After-school program with recreational and academic activities:  -21st Century Community Learning Centers (middle/elementary school students; no impact on homework completion) -Walnut Street Elementary School After-school Program (no impacts on  | -Multicomponent intervention with academic, prevention and other services: -Small Group Challenging Horizons Program (elementary school students; positive impact on parent ratings of academic progress; no impact on teacher ratings of academic progress; slightly | -After-school program with recreational and academic activities:  -Cooke Middle School After-school Program (middle school students; positive impact on homework time) T: 88.6% C: 76.4%  After-school tutoring programs:  -Howard Street Tutoring Project   | -Academic enrichment component of after-school program:  -Boys & Girls Clubs Educational Enhancement Program (elementary, middle, and high school students; mixed effects—higher teacher-reported skills in school subjects; higher levels of homework completion at first and second follow-ups that  |

| AREAS FOR TARGETED  | NOT DROVEN TO WORK  | "NALVED DEVIEWS"  | FOLIND TO WORK  | "PROMICING PETC"   |
|---|---|---|---|--|
| INTERVENTION ACTIVITIES                                       | NOT PROVEN TO WORK  | "MIXED REVIEWS"   | FOUND TO WORK   | "PROMISING BETS"   |
| EDUCATION OUTCOMES  | FIND  | DINGS FROM EXPERIMENTAL   | L STUDIES   | FINDINGS FROM<br>QUASI-EXPERIMENTAL<br>STUDIES                           |
|   | homework time and homework grades)  | higher parent reports<br>of homework<br>completion)               | -Academic-oriented mentoring program:                 | faded out by the time of<br>the final follow-up)                         |
| Academic Achievement (18 random assignment studies; 10 quasi- | -Vocational program with academic component: -Summer Training and                           | -Youth development program with academic, vocational, and service | -Academic-oriented mentoring program: -Project BELONG | -After-school program with recreational and academic activities:         |
| experimental studies)   | Education Program (initial reading and math test score gains faded out over time; no impact | learning components: -Quantum Opportunities Program (impacts      | (decrease in failure in math) -After-school tutoring  | -The Gervitz<br>Homework Project<br>-LA's Best<br>-Maryland After School |
|   | on school grades)   | varied across   | programs:   | Opportunity Fund   |

| AREAS FOR TARGETED INTERVENTION ACTIVITIES | NOT PROVEN TO WORK  | "MIXED REVIEWS"   | FOUND TO WORK   | "PROMISING BETS"  |
|--|---|---|---|---|
| EDUCATION OUTCOMES                         | FIND  | DINGS FROM EXPERIMENTAL   | . STUDIES   | FINDINGS FROM<br>QUASI-EXPERIMENTAL<br>STUDIES  |
|  | -Multiservice intervention with youth development, academic, prevention and other services: | measures, across<br>follow-up periods for<br>the first study, and<br>across the newer and<br>older evaluation | <ul> <li>-Howard Street Tutoring<br/>Program (positive impact<br/>on reading)</li> <li>After-school program with</li> </ul> | Program (mixed effects, youth from low-income households had greater gains in English; no significant change in |
|  | -CASASTART (no impact on school grades)  After-school, multifamily                          | studies)  -Academic enrichment component of after-school  | strong family involvement<br>and tutoring component:<br>-Families and Schools<br>Together (FAST) (higher                    | grades)  -Academic enrichment component of after-school   |
|  | support group with tutoring component:  -Fast Track (initial positive impacts found         | program: -21st Century Community Learning Centers'  | teacher-reported academic performance and test scores) -Vocational program with   | program: -Boys & Girls Clubs- Educational Enhancement Program   |
|  | on reading, math, and<br>language arts grades<br>faded out)<br>After-school tutoring and    | Enhanced Academic Instruction (positive, short-term gains on math   | academic, mentoring, and service learning components: -Career Beginnings  | (mixed effects—higher<br>grades in reading,<br>science, history, social<br>studies and spelling;                |
|  | enrichment program: -Leap Frog Tutoring and Enrichment After-school Program (no impact on   | achievement; no impact on reading achievement)  | -Multiservice intervention with youth development, academic, prevention and other services:                                 | higher grades in math<br>compared to one of two<br>comparison groups; no<br>differences in English              |
|  | reading and math test scores)  -After-school program with                                   | -Multicomponent intervention with academic, prevention and  | -Children's Aid Society Carrera (higher verbal and math test scores)  | and writing grades at<br>final follow-up; no<br>difference in geography<br>grades; higher overall               |
|  | recreational and academic activities:  -Cooke Middle School After-school Program            | other services: -Small Group Challenging Horizons Program (positive impact                                    | -Multiservice after-school program that provides homework help, academic instruction, arts/other                            | GPA, higher teacher-<br>rated performance) -Multiservice intervention   |
|  | (no impacts on grades<br>and standardized test<br>scores)<br>-Walnut Street                 | on science at one follow-<br>up point; no impacts on<br>grades in history, math<br>and language arts)         | recreational activities, community building, and dinner: -Higher Achievement  | with youth development, academic, prevention and other services:  -Boys & Girls Clubs-                          |
|  | Elementary School Program (no impacts on reading and math                                   | -After-school program   | Program (After-School Academy) (middle school students; positive  | SMART Kids, Teachers and Parents Program  |

| grades)  -College preparation program with academic supports:  -Upward Bound (no impacts on high school grades, Honors status)  -Apprenticeship-style program through paid work in the fields of technology, arts, and sports:  -After School Maters (high school students; no impact on academic performance)  -Apprenticeship-style program through paid work in the fields of technology, arts, and sports:  -After School Maters (high school students; no impact on academic performance)  -Academic-oriented mentoring programs:  -Supplemental Educational Services (mixed effects—improvements in math, but not for reading, unless SES offered in combination with school-provided educational assistance)  -Academic-oriented mentoring programs:  -Sponsor-a-Scholar -Project RAISE (mixed effects—improved English grades only)  -Academic-oriented defects—improved English grades only)  -Academic-oriented defects—improved English and math classes; increased test scores in math and on some English Language performance indicators) | AREAS FOR TARGETED INTERVENTION ACTIVITIES  EDUCATION OUTCOMES | NOT PROVEN TO WORK  | "MIXED REVIEWS" DINGS FROM EXPERIMENTAL  | FOUND TO WORK  STUDIES                    | "PROMISING BETS"  FINDINGS FROM QUASI-EXPERIMENTAL STUDIES   |
|---|--|---|--|---|--|
| -After-school program with  |  | -College preparation program with academic supports:  -Upward Bound (no impacts on high school grades, Honors status)  -Apprenticeship-style program through paid work in the fields of technology, arts, and sports:  -After School Matters (high school students; no impact on academic | academic activities:  -21st Century Community Learning Centers (no impact on reading, math and a wide number of other achievement outcomes measured; positive impact on social studies only; negative impact on achievement scores | scores for reading and problem solving on | standardized math and reading grades; positive effects on spelling grades in two sites)  -After-school tutoring programs: -Supplemental Educational Services (mixed effects— improvements in math, but not for reading, unless SES offered in combination with school-provided educational assistance)  -Academic-oriented mentoring programs: -Sponsor-a-Scholar -Project RAISE (mixed effects—improved English grades only)  -Academic-oriented service learning programs: -Citizen Schools (mixed effects—higher rates passing English and math classes; increased test scores in math and on some English Language performance indicators) |

| AREAS FOR TARGETED INTERVENTION ACTIVITIES  | NOT PROVEN TO WORK  | "MIXED REVIEWS"  | FOUND TO WORK  | "PROMISING BETS"   |
|---|---|--|--|--|
| EDUCATION OUTCOMES  | FINE  | DINGS FROM EXPERIMENTA   | L STUDIES  | FINDINGS FROM<br>QUASI-EXPERIMENTAL<br>STUDIES   |
|   |   |  |  | recreational activities (arts, sports, and skills): -AfterZone (middle school students; higher math grades)  |
| On-Time Grade Promotion/ Reduce Grade Retention (1 random assignment study; 1 quasi-experimental study)       |   |  | -Multiservice intervention with youth development, academic, prevention and other services:  -CASASTART (positive impact on being promoted in school)  | -Academic-oriented service<br>learning programs: -Citizen Schools (mixed<br>effects—10th grade<br>subgroup more likely to<br>be on track to graduate;<br>no difference among<br>matched 11th and 12th<br>grade students) |
| High School Completion/ Reduce High School Dropout (6 random assignment studies; 1 quasi- experimental study) | -Vocational program with academic component: -Summer Training and Education Program  -Multiservice intervention with youth development, academic, prevention, and other services: -Children's Aid Society Carrera (no difference in graduation rates among sample of students in grades 9 and 10 at study initiation)  -College preparation program with academic supports: -Upward Bound (no | -Youth development program with academic, vocational, and service learning components:  -Quantum Opportunities Program (outcomes varied across newer and older evaluation studies) | -Vocational program with academic, mentoring, and service learning components:  -Career Beginnings  -Academic-oriented mentoring program:  - Check and Connect (positive impact on high school dropout and high school completion) | -Academic-oriented mentoring programs: -Sponsor-a-Scholar (positive effect on college attendance in first two years after high school)   |

| AREAS FOR TARGETED INTERVENTION ACTIVITIES  EDUCATION OUTCOMES        | NOT PROVEN TO WORK  | "MIXED REVIEWS"   | FOUND TO WORK  | "PROMISING BETS"  FINDINGS FROM QUASI-EXPERIMENTAL |
|---|---|---|--|--|
|   |   |   | .0.05.20   | STUDIES  |
|   | main effects for full sample on high school graduation; no impact found for total high school credits, but small, positive impact was   |   |  |  |
|   | found on the number of math credits earned)   |   |  |  |
| Postsecondary Attendance and Attainment (4 random assignment studies) | -Vocational programs with academic component: -Summer Training and Education Program  -Youth development program with academic, vocational, and service learning components: -Quantum Opportunities Program | -College preparation program with academic supports:  -Upward Bound (few short-term main effects for the full sample, effects, but positive impacts were found for receipt of a vocational certification or degree; positive impacts were found for students with low initial educational expectations; some analyses suggest that the program "may have increased enrollment at four-year colleges and universities" (Seftor et al., 2009) | -Vocational program with academic, mentoring and service learning components: -Career Beginnings |  |

| AREAS FOR TARGETED INTERVENTION ACTIVITIES   | NOT PROVEN TO WORK  | "MIXED REVIEWS"         | FOUND TO WORK   | "PROMISING BETS"   |
|--|---|-------------------------|---|--|
| EDUCATION OUTCOMES   | FIND  | DINGS FROM EXPERIMENTAL | STUDIES   | FINDINGS FROM QUASI-EXPERIMENTAL STUDIES   |
| Achievement Motivation/ Attitudes Towards School (3 random assignment studies; 4 quasi-experimental studies) | -After-school program with recreational and academic activities:  - Walnut Street Elementary School After-school Program (elementary school students; no impact on academic focus and school attachment)  -Multiservice after-school program that provides homework help, academic instruction, arts/other recreational activities, community building, and dinner:  -Higher Achievement Program (After-School Academy) (middle school students; no impact on academic attitudes) |                         | -Academic-oriented mentoring program:  -Project BELONG (middle school students; positive impact on teacherratings for students on importance of school)  Pre-test T:3.10 C:3.03 Post-test T:3.25 C:2.66 | -After-school program with recreational and academic activities:  - LA's-Best (low-income elementary and middle school students)  -Academic enrichment component of after-school program:  -Boys & Girls Clubs' Project Learn Educational Enhancement Program (elementary, middle, and high school students; higher levels of self-reported interest and enjoyment in multiple subjects; higher teacher-ratings of interest in class material)  -Multiservice intervention with youth development, academic, prevention and other services:  -Boys & Girls Clubs-SMART Kids, (elementary school students; no differences in classroom enthusiasm; positive effects on child's feelings about school) T: 4.44 C: 4.21 |
|  |   |                         |   | -After-school program with   |

| AREAS FOR TARGETED INTERVENTION ACTIVITIES                                      | NOT PROVEN TO WORK  | "MIXED REVIEWS"       | FOUND TO WORK   | "PROMISING BETS"  |
|---|---|-----------------------|---|---|
| EDUCATION OUTCOMES  | FINDI   | NGS FROM EXPERIMENTAL | L STUDIES   | FINDINGS FROM QUASI-EXPERIMENTAL STUDIES  |
|   |   |                       |   | recreational activities (arts, sports, and skills):  -AfterZone (middle school students; better school attitudes)   |
| Educational Expectations (5 experimental studies; 2 quasi-experimental studies) | -Multiservice intervention with youth development, academic, prevention and other services; part of Community School model:  -CASASTART (disadvantaged middle school students; no impact on educational aspirations)  - Comprehensive after- school programs with academic components:: -Walnut Street Elementary School After- school Program (elementary school students; no impact on expectations to graduate from college) |                       | -Multiservice intervention with youth development, academic, prevention and other services; part of Community School model:  -Children's Aid Society Carrera (at-risk high school students; positive impact on educational expectations, as indicated by the number of students that have made a college visit) T: 64% C: 49%  -Vocational programs with academic and service learning components: -Quantum Opportunities Program (at risk ninth grade students; plus youth development)  -After-school program with recreational and academic activities: -Cooke Middle School | -After-school program with recreational and academic activities:  - LA's Best(low-income elementary and middle school students)  - The Gervitz Homework Project |

| AREAS FOR TARGETED INTERVENTION ACTIVITIES | NOT PROVEN TO WORK | "MIXED REVIEWS"       | FOUND TO WORK   | "PROMISING BETS"                               |
|--|--------------------|-----------------------|---|--|
| EDUCATION OUTCOMES                         | FIND               | INGS FROM EXPERIMENTA | AL STUDIES  | FINDINGS FROM<br>QUASI-EXPERIMENTAL<br>STUDIES |
|  |                    |                       | After-school Program (middle school students; increased student educational aspirations beyond high school) T: 94.4% C: 84.6% |  |

### Findings from Implementation Research on ELO Program Models

Many of the ELO program evaluations included useful information and lessons on program implementation. Based on implementation studies that were included as a part of many of the outcome evaluations, as well as our own analysis of patterns seen in the data, we were able to identify a number of effective and ineffective practices for ELO program implementation.

# **Participation:**

Several of the programs that were ineffective in improving most of the outcomes that
they examined suffered from low participation rates. This was especially true for some
of the after-school programs that provide primarily academic and recreational activities
(Cooke Middle School, Walnut Street Elementary, and 21st Century Community Learning
Centers). In fact, a study of one program (Walnut Street Elementary) found that only
half of the students assigned to the treatment group participated in the program. This
low level of involvement suggests that programs in which children participate
infrequently and for short durations of time are not likely to be beneficial.

### **Targeted outcomes:**

- Several of the programs that target social outcomes, as well as academic outcomes, seem to be effective (Check & Connect, CAS Carrera, and Woodrock Project). This observation seems to be supported by a recent review of the effects of after-school programs that target social outcomes (Durlak and Weissberg, 2008).
- At the same time, program reviews that have included programs with and without strong academic components suggest that programs that target social outcomes, but that also target and include an academic component, appear to be more effective (Durlak and Weissberg, 2002; Redd et al., 2002; Ling and Moore, 2008). However, because our literature search was limited to studies of more academic-oriented programs, it is not possible for us to substantiate or challenge these conclusions.

#### Certain types of programs seem to be more effective in improving scholastic outcomes.

- Each of the academic-oriented mentoring programs that provide tutoring or other individualized academic support for mentees seemed to be more effective in improving outcomes that they targeted as opposed to those that are not directly targeted by the program (Career Beginnings, Check & Connect, Project Belong, Project RAISE and Sponsor-A-Scholar).
- What also seem to be effective are multiservice interventions that offer a variety of services to participants and their families, including those that focus on youth development, academic support, and preventive health (CAS Carrera, CASASTART, and Families and Schools Together).

Implementation studies have identified a number of qualities that seem to be common across more effective programs. Notably, these programs:

- Recruit and select qualified, committed staff and understand that high staff turnover can lead to inconsistency in programming or can be harmful if students bond with staff members who then disappear from their lives.
- Are intentional and focused, as evidenced, for example, by their use of manuals or a curriculum.
- Provide individualized attention to students through tutoring or mentoring.
- Incorporate regular observations by senior staff persons to ensure that programs are operating with quality and implemented with fidelity.
- Are highly targeted and provide age-appropriate programming.
- Provide a certain amount of structure and are clear about expectations of participants.
- Use culturally appropriate and culturally competent materials.
- Monitor performance

#### **Future Research Needs**

While literature searches identified more rigorous, high-quality evaluations of ELO programs than was the case for ESD and ESY program models, the evidence base for ELO programs is still quite limited. Below we summarize some of the key gaps in the field of ELO research.

- More **rigorous research** on ELO programs is needed. Although literature searches produced 19 random assignment studies of ELO programs, our initial searches yielded numerous studies that did not meet our criteria for inclusion in this report due to the large number of existing ELO studies lacking in methodological rigor and overall quality.
- Larger-scale studies are needed. Many ELO program evaluations are based on a single program location or site and have a small sample size. Larger-scale studies of multisite programs that serve a diverse population across multiple geographic regions are important because their findings will be more applicable to different populations. Also, larger studies make it easier to test for subgroup differences.
- More implementation studies are needed. Because of the high level of variation across
  programs in improving targeted educational outcomes, studies are needed to help
  provide information on any implementation or contextual factors that might help to
  explain these differences. Implementation studies are useful for helping practitioners
  and funders understand better how the program operated, its implementation
  challenges, and the pathways through which program outcomes were or were not
  found.

# **Chapter 4: Conclusion**

## **Summary of Key Findings**

This section of our report highlights several key findings about program models that expand learning for children through extended school days (ESD), extended school years (ESD), and expanded learning opportunities during out-of-school time hours (ELO). Among the findings derived from our review of the research literature are the following:

- The evidence suggests that extended learning time programs, including ESD, ESY, and ELO programs, can be effective in improving educational outcomes for students. The majority of the studies for ESD and ESY programs indicate that participation in extended day schools or extended year schools is associated with mostly favorable achievement outcomes. However, the evidence base for ESD and ESY program models is limited in that these findings are based on quasi-experimental studies that vary in their quality.
- For the ELO programs, a more rigorous set of studies, including several
  experimental studies, were identified to examine their impact on academic
  outcomes. Based on our review of these rigorously evaluated ELO programs,
  we found that about one-third of the programs targeting academic
  achievement and educational attainment outcomes were found to be effective
  in improving these outcomes, while the remaining programs were not.
- Our review also identified a large number of ELO studies that examined
  educational outcomes that are precursors to academic achievement and
  attainment, such as educational expectations and school engagement, as well as
  scholastic behaviors such as quality and completion of school work. With a few
  exceptions, ELO programs were generally more effective than not in improving
  precursors to achievement and attainment outcomes.
- Our review of ELO programs incorporated findings from a small set of well-implemented quasi-experimental studies. These studies tended to find more favorable effects on a wider range of educational outcomes than those reported by the experimental studies.
- While the evidence base for ELO is stronger than that for ESD and ESY programs, making it unadvisable to make comparisons between the two types of models, more random assignment evaluations of ELO programs are needed in order to better understand the potential impact of these programs on outcomes such as achievement motivation, for which only a few studies examining these outcomes were found. In general, because it is difficult to know if findings result

- from "selection" effects associated with the characteristics of participants who voluntarily choose to attend a certain school or participate in a certain program or from the program itself, more well-implemented, randomized experimental studies of all types of extended learning time (ELT) models are needed.
- Although the findings for ESD and ESY programs are promising, more research is needed that focuses on the unique effect of the longer school day or longer school year over and above other school features and reform efforts. A better understanding of the circumstances under which extended learning time is beneficial is critical, primarily because the findings in the literature indicate that simply adding time is insufficient. A number of possibilities exist for why more time is helpful. It could be that students need more time to engage actively in academic activities, in which case, one would want to avoid additional learning time that was primarily focused on teacher instruction. It could also be that more time in the classroom provides greater opportunities for teachers and students to interact, allowing teachers more opportunity to understand and respond appropriately to a greater number of students in their classroom.
  Understanding the pathways through which the additional time might be useful will be helpful to educators and policymakers interested in implementing these approaches.
- Findings from research on ESD, ESY, and ELO models suggest that ELT programs
  may be more advantageous for low-income, low-performing, ethnic minority
  or otherwise disadvantaged students. Results of this research, in turn, suggest
  that these programs may hold promise to help narrow persisting achievement
  gaps.
- Findings from implementation and outcome studies suggest that program
  implementation and quality matter a great deal. Schools and programs that are
  well-implemented, that attract strong participation levels, and that are of high
  quality tend to have positive effects, whereas those that suffer from poor
  implementation have no effects or even negative effects on children and youth.
  Again, this finding holds across ELT model type.
- Very few of the studies included in our review provided information on effect sizes. Of those studies that did include this information, effects for significant findings ranged mostly from small to moderate, though some programs were found to have larger effects suggesting that some programs can have meaningful differences for children's educational outcomes. Based on information about percentage-point differences found over time or between ELT students and comparison students, some models had effects that were medium in size.\*\*

## Implications for Funders, Policymakers, Practitioners, and Educators

Based on our extensive review of the literature on extended learning time programs in relation to academic outcomes, we offer the following set of recommendations based on findings from implementation studies:

- Continue to support schools and programs that are serving all students well. Also support efforts designed to lift the quality of schools and programs that serve millions of children and teenagers.
- Findings from ELO and ESY studies suggest that positive outcomes will not be likely if participation in programs is lagging. By supporting quality, it is likely that participation will improve.
- Findings from the ESD, ESY, and ELO studies show that program implementation challenges can limit a program's effectiveness. Therefore, when supporting new programs, providing professional development, training, and coaching support is essential. In addition, senior school leaders should be encouraged to conduct regular observations that will help them to identify deficiencies in programming and to manage performance in real time.
- ELO and ESY studies suggest that targeted, individualized instructional support seems helpful. Funding programs that offer this support makes sense.
- ELO studies also find that individualized programs such as academic-oriented mentoring may work as well as skill-building programs and comprehensive out-ofschool time programs that offer multiple services. Supporting proven programs or similar programs with these qualities may result in educational benefits for young people.
- More rigorous and higher quality implementation and outcomes evaluations are needed for all types of extended learning time models. Funding evaluations of these programs—or supporting demonstration evaluations being funded through the Race to the Top or other efforts—will help to build the evidence base for this approach and make sure that future investments are wisely spent.
- When funding ESY and ESD programs, it is important:
  - To have a clear plan for how the additional time will be used and to support ongoing monitoring to help ensure that teachers are supported in implementing new teaching strategies and that students are engaged; and
  - To get buy-in from parents, students, and teachers. It may make sense to hire teachers and staff who are motivated to work in an ESD or ESY program.

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xiii For more information on ESEA Flexibility, see http://www.ed.gov/esea/flexibility.

with the recent release of two reviews focusing on the effects of summer school and summer learning programs, findings for summer programs are not covered extensively in this review on ELT programs. For more information about summer learning programs, please see McCombs, J., Augustine, C., Schwartz, H., Bodilly, S., McInnis, B., Lichter, D., Cross, A. (2011). Making summers count: How summer programs can boost children's learning. Arlington, VA: RAND Corporation. Retrieved from <a href="http://www.wallacefoundation.org/knowledge-center/summer-and-extended-learning-time/summer-learning.pdf">http://www.wallacefoundation.org/knowledge-center/summer-and-extended-learning-time/summer-learning.pdf</a> and Terzian, M. Moore, K., & Hamilton, K. (2009). Effective and promising summer learning programs and approaches for economically disadvantaged children and youth. Washington, DC: Child Trends. Retrieved from <a href="http://www.wallacefoundation.org/knowledge-center/summer-and-extended-learning-time/summer-learning-brograms.pdf">http://www.wallacefoundation.org/knowledge-center/summer-and-extended-learning-time/summer-learning-brograms.pdf</a>.

<sup>&</sup>lt;sup>xv</sup> Because measures of the strength of effects (effect sizes) were not commonly or consistently reported across the set of evaluations, this review focuses largely on the patterning and consistency of outcomes. However, the issue of magnitude of effects is addressed to the extent possible in this report. Cohen (1988) offered guidance for interpreting effect sizes in order to estimate their practical significance. When comparing two groups, he recommended that an effect size of 0.20 should be considered "small," an effect size of 0.50 be considered "medium," and an effect size of 0.80 be considered "large." According

to Cohen, these guidelines are somewhat arbitrary and are, therefore, most useful when no other standard is available for understanding the magnitude of an effect. Over the past decade, further work has explored the issue of interpretation of effect sizes in education research and in social experiments more broadly. Bloom and colleagues (2008) articulate the importance of assessing the size of an effect within the context of other key pieces of information, including the effect sizes found for similar interventions, the effect sizes found on outcomes of interest, and the normative range of expectations, such as the amount of growth that might normally be observed in test scores over a certain period of time. Konstantopoulos and Hedges (2005) also stress the importance of evaluating school-level effects within the normative distribution that is expected.